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I. An Enquiry into the Power of Dispensing with Penal Statutes. *Together with some Animadversions upon a Book writ by Sir Edw. Herbert, Lord Chief Justice of the Court of Common-Pleas, Entituled, A short Account of the Authorities in Law, upon which Judgment was given in Sir Edward Hales's Case.*

II. The Power, Jurisdiction, and Priviledge of Parliament; *And the Antiquity of the House of Commons Asserted: Occasioned by an Information in the King's Bench, by the Attorney-General, against the Speaker of the House of Commons.*

As also a Discourse concerning the Ecclesiastical Jurisdiction in the Realm of England; occasioned by the late Commission in Ecclesiastical Causes.

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A
DEFENCE

Of the Late
Lord Russel's Innocency,

By way of
Answer or Confutation of a Libellous Pamphlet,
INTITULED,
An ANTIDOTE against POYSON;

WITH
Two Letters of the Author of this Book,
Upon the Subject of his
Lordship's Tryal.

Together with
An ARGUMENT in the Great CASE
Concerning Elections of Members to Parliament,
Between *Sr Samuel Barnardiston* Bar. Plaintiff,
AND
Sr Will. Soames Sheriff of *Suffolk*, Defend'
In the Court of *Kings-Bench*, in an Action upon the Case,
And afterwards by Error sued in the Exchequer-Chamber.

By **Sir ROBERT ATKYNS,**
Knight of the Honourable Order of the *Bath*,
And late one of the Judges of the Court of *Common-Pleas*.

L O N D O N :
Printed for *Timothy Goodwin*, at the Maiden-head against
St. Dunstan's Church in Fleet-street. 1689.

DETENTION

For the purpose of the present

the following provisions shall be

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TO THE
READER.

HAVING, about five Years since, had Applications made to me by divers Friends and Relations of that Most Excellent Person, the Late LORD RUSSEL, when his Troubles befel him, and while he was upon his Tryal, to give him the best Assistance I could in my Profession, and to Instruct him how to manage his Defence: And the like Assistance being afterwards desired from me, by many more Persons of the best Quality, who soon after fell into the same Danger: I living at some distance from *London*, did venture, by Letters, to send the best Rules and Directions I could, towards the making of their Just Defence, being heartily concern'd with them. The Copies of which Letters of mine, being very lately come to my Hands, with an Intention to have them likewise Publish'd together, with that Discourse or Argument that concern'd that Honourable Lord, I thought it might be some help to such as may possibly hereafter fall into

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To the READER.

the like Danger and Trouble, being by the strict Rules of Law denied the benefit of Council in Capital Crimes, as to Matters of Fact and Proofs, at an easie Rate to be instructed, by the Advice contained in these Letters, how to manage their Defence. This prevail'd with me to Publish the very Letters themselves, being meerly upon the same Subject with the larger Discourse, upon the Title and Head of High-Treason.

First

First LETTER,

CONCERNING

My Lord Russel's

TRYAL.

S I R,

I Am not without the Apprehensions of Danger that may arise by advising in, or so much as discoursing of Publick Affairs; yet no fear of Danger shall hinder me from performing that Duty we owe to one another, to Counsel those that need our Advice, how to make their just Defence when they are called in question for their Lives, especially if they are Persons that have by their general Carriage and Conversation appeared to be Men of Worth, and Lovers of their King and Country, and of the Religion Established among us. I will follow the Method you use, and answer what you ask in the Order I find in your own Letters.

I cannot see any disadvantage or hazard by pleading the general Plea of Not Guilty: If it fail but upon the Proofs that the Crime is only Misprision of Treason, and not the very Crime of Treason, the Jury must then find the Prisoner not guilty of Treason, and cannot upon an Indictment of Treason find the party guilty of Misprision, because he is not Indicted for the Offence of Misprision, and Treason and Misprision of Treason are Offences that the Law hath distinguished the one from the other, and the one is not included in the other; and therefore if the Proofs reach no farther then to prove a Misprision, and amount not to Treason, the Prisoner may urge it for himself, and say that the Proofs do not reach to the Crime charged in the Indictment, and if the Truth be so, the Court ought so to direct the Jury, not to find it.

Now being present in company with others, where those others do conspire and conspire to do some Treasonable Act, does not make a man guilty of Treason, unless by some Words and Actions he signify his Consent to it, and Approbation of it: but his being privy to it, and not discovering it, makes him guilty

guilty of Misprision of Treason, which consists in the concealing it, but it makes him not guilty of Treason; and if the same Person be present a second time, or oftner, this neither does not make him guilty of Treason, only it raises a strong suspicion that he likes it, and consents to it, and approves of it, or else he would have forborn after his having been once amongst them: But the strongest suspicion does not sufficiently prove a Guilt in Treason, nor can it go for any Evidence: And that upon two Accounts.

First, The Proofs in case of Treason must be plain & clear and positive, and not by Inference, or Argument, or the strongest Suspicion imaginable: Thus says Sir Edward Coke in many places in his third Institutes in the Chapter of High Treason.

Secondly, In an Indictment of High Treason, there must not only be a general Charge of Treason, nor is it enough to set forth of what sort or Species the Treason is, as killing the King, or levying War against him, or Coynning Money, or the like, but the Law requires that in the Indictment there must be also set forth some Overt or open Act, as the Statute of the 25th of Edw. the 3d. calls it, or some Instance given by the Party or Offender, whereby it may appear he did consent to it, and consult it, and approve of it; and if the bare being present should be taken and construed to be a sufficient Overt or open Act, or Instance, then there is no difference between Treason and Misprision of Treason; for the being present without consenting makes no more then Misprision, therefore there must be something more then being barely present to make a man guilty of Treason, especially since the Law requires an Overt, or open Act to be proved against the Prisoner accused. See Sir Edward Coke's third Institutes fol. 12. upon those words of the Statute, (per overt fact) and that there ought to be direct and manifest Proofs, and not bare Suspicions or Presumptions be they never so strong and violent, see the same fol. in the upper part of it upon the word (Proveablement) and the Statute of the 5th of Edw. 6. Chap. 11. requires that there should be two Witnesses to prove the Crime, so that if there be but one Witness, let him be never so credible a Person, and never so positive; yet if there be no other Proof, the Party ought to be found Not Guilty, and those two Witnesses must prove the Person guilty of the same sort or Species of Treason. As for Example, if the Indictment be for that Species of Treason of Conspiring the King's Death. Both Witnesses must prove some Fact, or Words tending to that very sort of Treason; but if there be two Witnesses, and one proves the Prisoner conspired the Death of the King, and the other Witness proves the Conspiring to do some other sort of Treason, this comes not home to prove the Prisoner guilty upon that Indictment, for the Law will not take away a man's Life in Treason upon the Testimony and Credit of one Witness, it is so tender of a man's Life, the Crime, and the Forfeitures are so great and heavy.

And as there must be two Witnesses, so by the Statute made in the 13th year of His now Majesty, Chap. the 1st. (Intituled for the Safety of His Majesties Person) those two Witnesses must not only be Lawful, but also Credible Persons. See that Statute in the 5th Paragraph, and the Prisoner must be allowed to object against the Credit of all, or any of the Wit-

Witnesses; and if there be but one Witness of clear and good credit and the rest not credible, then the Testimony of those that are not credible must go for nothing by the Words and Meaning of this Statute: See the Statute. Now were I a Jury-Man, I should think no such Witness a credible Witness; as should appear either by his own Testimony, or upon proof made by others against him to have been Particeps Criminis, for that proves him to be a bad, and consequently not so credible a man; especially if it can appear the Witness has trapped the Prisoner into the committing of the Crime. Then the Witness will appear to be guilty of a far higher Crime than the Prisoner, and therefore ought not to be believed as a credible Witness against the Prisoner, for he is a credible Witness that has the credit of being a good and honest Man, which a Trapper cannot have, and this Trapping proves withal, that the Trapper did bear a Spight and Malice against the Person Trapped, and intended to do him a mischief, and designed to take away his Life. Shall such a one be a credible Witness, and be believed against him? God forbid.

Then again, It cannot but be believed that such Persons as have been guilty of the same Crime, will out of a Natural Self-love be very forward and willing to swear heartily and to the purpose, in order to the Convicting of others, that they may by this Service merit their Pardon, and save their own Lives. And for this reason are not so Credible Witnesses, such as the Statute of the 13 of Car. 2. does require. Read over the whole Chapters of Sir Edward Coke of High Treason, and of Petty Treason; for in this latter of Petty Treason there is much matter that concerns High Treason.

I wish with all my Soul, and I humbly and heartily pray to Almighty God, that these Gentlemen that have given so great proof of their Love to the True Religion, and of the just Rights and Liberties of their Country, and of their Zeal against Popery, may upon their Tryal appear Innocent, I am so satisfied of their great worth, that I cannot easily believe them guilty of so horrid a Crime. I pray God to stand by them in the time of their distress;

I wish I might have the liberty fairly to give them the best assistance I could, in that wherein I might be any way capable of doing it. I beseech Almighty God to heal our Divisions, and Establish us upon the sure Foundations of Peace and Righteousness. I thank you for the favour you have done me, by imparting some Publick Affaires which might perhaps have been unknown to me, or not known till after a long time, for I keep no correspondence.

When there is an occasion, pray oblige me by a farther account, especially what concerns these Gentlemen: And tho' I have written nothing here but what is Innocent and Justifiable, yet that I may be the surer against any disadvantage or misconstruction, pray take the pains to transcribe what Notes you think fit out of this large Paper, but send me this Paper back again inclosed in an other by the same hand that brings it.

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~~But~~ There is nor ought to be no such thing as Constructive Treason, this defeats the very Scope and Design of the Statute of the 25th. of Edw. 3. which is to make a plain Declaration, what shall be adjudged Treason by the Ordinary Courts of Justice, the conspiring any thing against the King's Person, is most justly taken to be to conspire against His Life.

But conspiring to Levy War, or to Seize the Guards is not conspiring against the King's Life. For these are Treasons of a different Species.

Your Faithful

Friend and Servant

R. A.

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The Second Letter.

S I R,

I Thank you for the unexpected Account you gave me by your first Letter, but this exact Narrative you have now sent me of the Tryal of that Honourable Excellent Person my Lord Russel has exceedingly obliged me. It was a thing I much desired, but I knew not from what hand to gain it, for I was a little impatient to hear what could be prov'd of so foul a nature as High Treason against a Person of whom I had ever entertained a very high esteem; and tho' I had a very small and short acquaintance with him, yet no Man that has known any thing of the Publick Affairs, or of our late Transactions could be a meer Stranger to his great Worth. He had as great a Name for a true and honest English Gentleman, and for good Temper, and Prudence, and Moderation, as ever I knew any Man have, and was generally belov'd by all that love our Religion and Country. I presume your Relation of the Proofs at his Tryal is certainly true in every part, and in the very words, and it is a thing that might be had by many hands, the proceedings being so publick, and I suppose deliberate: Presuming it to be true, this I will affirm, that upon this Evidence, both that against him, and for him, (might I have been permitted to have made his defence for him at his Tryal after the Evidence given) I could easily have satisfied any equal and understanding Judicious Man, that my Lord ought to have been acquitted, and had I been one of the Jury that try'd him, I make no doubt I could clearly have convinced all my Fellows (if they were Honest and Indifferent,) that they ought not to have found him Guilty. The Species or Sort of High Treason that the Witnesses inclin'd to prove against him, was a Conspiracy with others to Leavy War against the King.

The two first Witnesses, viz. Rumley and Sheppard, tho' what they say may raise a strong suspicion upon my Lord, and make it probable that he was guilty, yet neither of them do come home and close to the Person of my Lord Russel, as they do (I confess) against the Earl of Shaftsbury, Sir Thomas Armstrong and Ferguson.

The first does not affirm, that the Lord Russel did join in the discourse, or agree to any thing in the Consult, but only says, he was present, which extends no farther then to make a Misprision of Treason, and this too not directly and positively as Legal Proof ought to be, to convict a Man of Treason: the later (Sheppard) when he applies what he swears to the Person of the Lord Russel only says, He believes the Lord Russel was there at that time when the discourse he speaks of was used, which is a very imperfect uncertain proof, and not positive enough; so that neither of these were full Witnesses. As to the Evidence given by the Lord Howard against my Lord Russel, it is strange to me, (as the Evidence is stated) that any Credit should be given to it, that he should be believed against those Execrations,

ons, that (it seems) he had so solemnly, and so lately used to the contrary of his Evidence: especially when by giving this Evidence, he must merit his own Pardon, and save his own Life, which extreamly takes off from the credit and weight of his Evidence.

What Mr. West says, in reference to my Lord Russel, was but bare opinion and bear-say, and is no proof at all in Law; so that instead of two plain, direct, manifest, and positive, and two credible Witnesses as the Law requires in Treason, here is not in my opinion so much as one positive Credible Witness. The Lord Howard (as your Case and Narrative states it) is not credible, though direct and positive. None of the other three are positive, though more credible. In the Statute of the 25th of Edward the Third of Treasons, the word (Proveablement) as Sir Edward Coke observes upon it, in his Third Institutes, fol. 12. imports direct and manifest proofs, not presumptions and conjectures, and (as may be added) not probabilities; and so the words (per overt fact) do (as he observes) strengthen that sence of the word (Proveablement) and the Act of Treasons made since this Kings time, requires there should be two credible Witnesses. Now, tho' the Lord Howard was not by the Evidence offer'd against him by the Lord Russel utterly disabled from being a Witness, yet I will be bold to say, it made him no credible Witness in this Case. That the Lord Russel made no use of these things in his Defence, though a man of Parts, is no wonder to me, the ablest Man under that Terrour, and upon so speedy a proceeding and where it is impossible to be so composed and free from distraction, may easily pass by many just advantages, which a slander by with less abilities might quickly have apprehended. I am far from reflecting upon the Court that Try'd him, this matter that I observed, rested principally upon the Jury. And he is found Guilty and Condemn'd, and it may be before this comes to your hand, put to Death too; if it have so hapn'd (as possible it may) that the Earl of Bedford, and his other great Relations have prevail'd with the King for a respite of the Execution, I wish and heartily beg of Almighty God, that these Considerations may yet be made use of to the King, (with whom it then rests) as Tabula post Naufragium, to save the Life of this Noble Lord. Much more then this may be said, were there such an opportunity before the King, (and I so intend it and no otherwise) and if I might be any ways serviceable in it, I would come up to London bare-foot, rather then neglect so good an Office. And I ever thought it a severity in our Law, that a Prisoner for his Life is not allowed the assistance of a grave and prudent Lawyer, or some other friend to make his defence for him, even as to matter of fact, as well as to Law. I know 'tis said, the Court is of Council for the Prisoner, but for my part, I should never desire to depend upon that onely. I know what this is by experience. If the Case be in any part of it mistaken, I have lost all my observations, and beg your pardon for all this trouble; it is out of the great Honour and Zeal I have for that good Lord, but the Narrative you give is very ably and well composed, and in very good Method, and I think could not have been better done, which inclines me to think it very true also. I could be contented the Earl of Bedford (to whom I am known) might have the view of this Letter, if it come not too late, and may be thought of any use; I heartily thank you for your favour, which obliges me to be,

July 21. 1683.

Your Faithful Friend and Servant,

R. A.

A D E F E N C E

Of the Late
Lord Russel's Innocency,

By way of
Answer or Confutation of a Libellous Pamphlet,
INTITULED,
An ANTIDOTE against POYSON.

1. **T**HE Pamphlet styles it self *An Antidote against Poyson*, but it is so far from deserving that Title, that it may be truly said, *That the Antidote it self is the rankest Poyson.*

We read in History that the Noble Emperour called *Henry of Luxemburgh* was poysoned in the Sacrament, and Pope *Viktor* was poysoned in receiving of the Chalice: Who could have suspected such horrid Villany in the Administration of such sacred and solemn Rites? who could without Horrour and Amazement contrive the mingling of a deadly Poyson with the Bread and Water of Life? to make those consecrated Elements (which ought to be the Saviour of Life unto Life) to be the dreadful Messengers of sudden Death? Surely had those outward Signs been changed into the very Body and Bloud of the Lord of Life, (as they that acted in those Execrable Villanies profess'd to believe) there must needs have been a Miracle wrought in altering likewise the Substance and malignant Nature of those Poysons, that they should not have wrought those direful Effects; which yet they did. There appears the like wicked Policy in the Author of this Pamphlet, who under pretence of prescribing an Antidote against Poyson, under the Vizar and Disguise of preventing Mischief, does most deceitfully infuse the worst of Poysons; and labours to intoxicate a whole Nation. This Author would have the World believe that the Noble Lord in the composing of his Speech was wholly govern'd by his *Confessor*, and that the Compiler of it was infected with those Doctrines, that the Northern Climate has of late furnished us with. The very Language and Spirit of *Coleman*! Sure the Soul of *Coleman* is by Transmigration enter'd into this Author; it is easie to guess at his Religion. He supposes all that were present at my Lord's Tryal must needs be surpriz'd to find the Truth of the Case so untruly and unfaithfully set down in

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my Lord's Speech. But whoever will take the pains to read the Tryals publish'd by Authority, (which no man will suspect of Partiality towards the Person Tryed) will receive abundant Satisfaction in the Truth of what was said by the Lord *Russel*, and discover the shameless Impudence of this Malicious Author.

The Indictment (as we find it printed at large in the Tryal, fol. 29.) charges the Prisoner, *that he intending to disturb the Peace of the Kingdom, and to move War and Rebellion against the King,* and to subvert the Government, and to depose or put down, and deprive the King from His Title and Kingly Name of the Imperial Crown of His Kingdom of England, and so bring and put the King to Death and Destruction.*

2. Nov. 34. Car. 2. and at other times Maliciously and Traiterously with divers others did *Conspire*, *Compass*, *Imagine*, and *Intend*,

1. To deprive the King of His Title and Government.
2. And to kill the King, and to subvert the Government.
3. And to move Insurrection and Rebellion against the King.

And to fulfil and perfect these Treasons, and Traiterous Compassings and Imaginations, The said *William Russel* did meet together with divers other Traytors, and Consult, Agree, and Conclude,

1. To move and stir up Insurrection and Rebellion. And,
2. To Seize and Destroy the King's Guards.

The Operative and Emphatical words of this Indictment, are the *Intending*, *Conspiring*, and *Concluding*.

The things Intended, and Conspired were,

1. *To move and stir up War and Rebellion against the King.*
2. *To Depose the King.*
3. *To Kill the King.* And in order to the Accomplishing of these horrid Crimes.

The things *Concluded* on were,

1. To move and stir up Insurrection and Rebellion.
2. To seize and destroy the Guards. This is the very sum and true Method of the Indictment, if it be truly printed in the Tryals.

Note, Here is no open Act or Deed charg'd to be done by the Lord *Russel*, unless his meeting together with others be meant to be an open Act or Deed; but then again that Act of Meeting terminates meerly in Consulting, Agreeing, and Concluding. They met only to Consult, Agree, and Conclude, but they acted nothing in pursuance of that Consulting, Agreeing, and Concluding, for any thing that appears in the Indictment, so that the Meeting properly hath not the nature of an Acting or Action, or of a thing done; but the Effect of the Indictment is, that the Lord *Russel* and others did Consult, Agree, and Conclude to do something, but the Indictment stops there, and goes no further, for it sets not forth any thing done at all, so that here is no *Overt Act* or Deed, and therefore the Indictment is void, for there is no Act charg'd but Meeting, and that was meerly in order to Consult and Agree, and they did agree upon a thing to be done, but it is not said they did it, or did any thing towards it, I repeat this the oftner that it may be the better understood and minded, being very material, read the Indictment.

The Indictment is grounded upon the Statute of 25 E. 3. cap. 2.
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(the old Statute of Treasons.) So the *Attorney General* declares himself, *fol.* 49. of the Tryal.

Now let us see how far this Charge in the Indictment will make my Lord guilty of any Treason within that Statute.

The Body of that Statute of 25 *E.* 3. of Treasons is printed together with the Tryal see the Tryal, *fol.* 50. so that it need not be repeated here, though there are some other Clauses in that Statute not printed in the Tryal.

The occasion of making that Statute appears to be the variety of Opinions, that then were, what should be accounted Treason, and what not, which was very mischievous to the Subjects, and gave too great a Liberty to the Judges of the Ordinary Courts.

To Cure this mighty Mischief, and to prevent that Arbitrary Power of Judges, this excellent Statute makes a *Declaration* what shall be adjudged Treason by the Ordinary Courts of Justice, not but that there might be like Cases or other Facts amounting to Treason, besides those there Enumerated, but those other Facts or Treasons must not be adjudg'd by those Ordinary standing Courts, (such as the Goal-Delivery of *Newgate*, and the Court of the *King's-Bench* at *Westminster* itself are) but in such Cases those Courts must forbear proceeding, and the Case must be reserv'd for the Determination of the King and Parliament: see that Statute in the printed Statutes at large.

So that the Court of Goal-Delivery at *Newgate* must Judge only and proceed upon no other Treasons but what are there Enumerated and Specified.

Now the Treasons in that Statute Enumerated and Specified (for the word (Specified) is the very word used by that Statute) are these.

1. Compassing or imagining the Death of the $\left. \begin{array}{l} \text{King.} \\ \text{Queen.} \\ \text{Prince,} \end{array} \right\}$

2. Violating or Carnally knowing the $\left. \begin{array}{l} \text{Queen.} \\ \text{King's Eldest Daughter} \\ \text{Unmarried.} \\ \text{Prince's Wife.} \end{array} \right\}$

3. Levying War against the King, (not a Compassing or Imagining to levy War) but an Actual levying War. It must be a War begun, and several other sorts of Treasons are there Specified, not to our Purpose to be recited.

The Statute further requires that the Person Indicted be *Proveably* attainted of some one of these Treasons by *Overt Deed*, that is some open manifest Act, or Deed done, which must of necessity also be expressly set down in the Indictment, and fully and clearly proved at the Tryal by two Witnesses.

See *Sir Edw. Coke's* third Institutes in his Chapter of High-Treason, *fol.* 12. in his Exposition of the words of that Statute, (*Per Overt fait*) and there *fol.* 5. upon the words, (*Fait Compasser*) he tells you the Nature of that *Open Deed* that the Statute intends. It must be a Deed,

Deed, and not meer Words; it must be a Deed tending to the Execution of the Treason imagined: That Deed must be an *open Deed*; *that is, it must be fully proved and made open and manifest at the Tryal by clear proof.*

So that if the Indictment fail of setting forth *one of those Treasons* that are there enumerated, it is not a good Indictment upon that Statute.

If it do set forth one of those Treasons, yet if it do not set forth some *open Deed* done by the Party indicted, that is, such a Deed as does properly and naturally tend to the execution of that sort of Treason set forth in that Indictment. In such case also the Indictment is not good.

If both these, *viz.* the Treason intended, and a proper suitable open deed be well set forth in the Indictment (which make a good Indictment) yet if that very sort of Treason intended and that open Deed or Fact so set forth in the Indictment, be not also fully clearly and *manifestly proved* upon the Tryal against the Prisoner, he ought to be acquitted.

It will not suffice either to prove it by one Witness, or to prove any other sort of Treason (not charg'd in the Indictment) nor any other overt Deed, other then what is so set forth in that Indictment, tho' it be by never so full a proof, but upon that Indictment the Prisoner ought to be acquitted, if that special Treason, and that special overt or open Deed set forth and expressed in that very Indictment be not fully proved.

Now let us examine the Indictment in this Case against the Lord *Russel*, and the proofs against him as they are published by Authority, and observe how they agree with the Statute, and how the Indictment and Proofs agree the one with the other.

It may be admitted that here is in the Indictment against the Lord *Russel*, a Treason sufficiently charged and set forth, *viz.* one of the Treasons specified in that Statute of 25 *Edw.* 3. namely, That the Lord *Russel* did compass and imagine the death of the King. This is not denied; but it is duly charged in the Indictment. For those other Charges in the Indictment, *viz.* his intending to *depose the King*, and his intending to *move or levy War and Rebellion* against the King; these are inserted into the Indictment as Aggravations of that horrid Crime of intending to kill the King, or as open acts of the other, but of themselves alone, they are no distinct substantive Charges; nor are they any of the Treasons specified in this Act, upon which Act this Indictment is solely grounded. For tho' by the Act of 13 of this King that now is Chap. 1. entitled (*An Act for the Safety and Preservation of the King's Person*;) it is made High-Treason (during the now King's life only) to compass or imagine to Depose the King; or to compass or imagine to levy War against the King: If such compassing or imagination be expressed by speaking or writing, (altho' without any open Deed) yet the Lord *Russel* was not Indicted upon that Statute, (as the Attorney General himself acknowledged openly at the Tryal) but only upon the old Statute of 25 *Edw.* 3. So that those late made Treasons are not to our purpose.

So that the only Treason charg'd in the Indictment as a Substantial Charge, is, that of *imagining to kill the King*. And so the Lord Chief Justice agrees in his Direction to the Jury. See the Tryal, fol. 61.

But where is that other Requisite, that other most material part of the Indictment, of *the open Deed or Act* ? without which the rest serves for nothing. For it is not enough by this Statute to make a man guilty of conspiring or imagining the death of the King, unless the Party indicted have expressed that Imagination by some *open Deed*; and that must be plainly set down in the Indictment too, or else the Indictment (as was said before) is no good Indictment. And it must appear to the Court, upon the Indictment, not only to be an open Deed, but such a Deed as has a natural aptitude and tendency to the Execution of that very Treason so imagined. And there is no such set forth in this Indictment, and therefore the Indictment it self was insufficient and void.

And that which seems to have a colour of an overt Fact, or *open Deed* set forth in this Indictment, was not fully and sufficiently proved neither; and then tho' the Indictment had been sufficient, yet for want of due proof, the Party indicted ought to have been acquitted.

To these two Points or Matters, shall the ensuing Discourse confine it self: And if this undertaking be made good, the Antidote will appear to be a rank Poison; the Lord *Russel's* Speech justified, and his Innocency and Loyalty cleared, and his Honour vindicated.

The *overt Fait* or open Deed set forth in the Indictment (if there be any) are the things said to be consulted of, agreed and concluded on, viz. *To move and stir up Insurrection and Rebellion.* 2. *To seize and destroy the Guards.* (Peruse the Indictment carefully.)

Now neither of these are *open Deeds* in the nature of them.

The first, which is to stir up Insurrection and Rebellion; this is a distinct Species of Treason it self, it is the same with a levying of War (specified in this Statute of 25 *Edw.* 3. which is the only Statute we have to do with in this Case of my Lord *Russel*) and if it had been set forth in the Indictment as a Deed done, or thing acted; that is, if it had been laid in the Indictment, that the War was actually levied, or the Insurrection or Rebellion actually raised or stirred up, (as it is not, for it is only mention'd as a thing agreed and concluded on, and not done) yet it had not been a sufficient proper *overt Fait*, or *open Act*, to make it a good Indictment; because (as is said before) levying of War is a distinct species from that of compassing to kill the King; and therefore cannot be made an *overt Fait* or open Deed, to manifest an Imagination of killing the King. For that one species of Treason cannot be a proper open Act to another species of Treason, as will be proved hereafter.

Sir *Edward Coke* in his third Institutes, fol. 14. in the third Clause or Paragraph of that Folio, tells us, That the Connexion of the words are to be observ'd, viz. (*thereof be Attainted by overt or open Deed.*) This, says Sir *Edward Coke*, relateth to the several and distinct Treasons before expressed; whereof that of imagining to kill the King, and that of levying War against the King, are two distinct Species of High-Treason. And therefore says Sir *Edward Coke*, the one of them cannot be an overt Act for another; that is, levying of War cannot be an overt Act, for that sort of Treason in imagining to kill the King; much less when the Indictment does not charge it as a War actually levied, but only an agreement or conclusion for levying a War. Such agreement can be no open Deed to manifest an intent or imagination of killing the King. This is the main question between us.

The other only colour or pretence to an *Overt Fait*, or *open Deed*, must be that of seizing or destroying the King's Guards: for no other but these two are set forth in the Indictment, or look any thing like overt or open Acts.

And this latter is nothing like to an *Overt Fait* or open Deed, in the nature of it, for it is not said to be done, but only agreed on, and concluded on to be done. If it had been but alledged in the Indictment, that in pursuance of this agreement or conclusion of the Conspirators, a View was accordingly taken of those Guards, and reported to the rest (whereof the Lord *Russel* was one) that it was feasible; (whereof there is some colour of proof against some of them) this had been more to the purpose: but being laid so imperfectly as it is, the Indictment itself must needs be insufficient, for the reasons before given.

But, alas! the Noble Lord is gone, and he is gone from whence he would not be re-call'd, a place of infinite Bliss and Glory, out of a spiteful malicious World: It is we, it is the King and Kingdom, it is the whole Protestant part of the World that suffers the enestimable loss of him. Not to speak of the unspeakable grief of his dear and disconsolate Widdow, and other Noble Relations: *Factum infectum fieri nequit*. So that we may seem to labour in vain, and it comes too late; but something may be done for the benefit of his hopeful Posterity, and some small satisfaction may be made to his Noble Family, by a Writ of Error for reversing of this Attainder, and the avoiding of the Record; for the Statute of 29 *Eliz.* cap. 2. extends only to such Attainders for High-Treason as then had been before the making of that Statute, and does not hinder a Writ of Error in this Case, if the King will sign a Petition for it.

But to examine this last *Overt Fait* or open Deed a little further:

Viz. To seize and destroy the King's Guards.

The Guards; what Guards? What, or whom does the Law understand

stand or allow to be the King's Guards, for the preservation of his Person? Whom shall the Court that tried this Noble Lord, whom shall the Judges of the Law that were then present, and upon their Oaths, whom shall they judge or legally understand by these Guards? If they have read of them in all their Law-Books? There is no any Statute Law that makes the least mention of any Guards. The Law of England takes no notice of any such Guards; and therefore the Indictment is uncertain and void.

The King is guarded by the special Protection of Almighty God, by whom he Reigns, and whose Vice-Gerent he is: He has an invincible Guard, a Guard of glorious Angels.

*Non Eget Mauri jaculis nec arcibus
Nec Venenatis gravida sagittis.* (Crede) *Rhaxetra*

The King is Guarded by the Love of His Subjects.

The next under God and the Surest Guard.

He is Guarded by the Law and Courts of Justice.

The Militia and the Trained-bands are his Legal Guards, and the whole Kingdoms Guard.

The very Judges that Tried this Noble Lord were the King's Guards, and the Kingdoms Guards; and this Lord *Ruffels* Guard against all Erroneous and Imperfect Indictments, from all false Evidence and Proof, from all strains of Wit and Oratory misapplied and abus'd by Counsel.

What other Guards are there? We know of no Law for more, King *Henry* the Seventh of this Kingdom (as History tells us) was the first that set up the Band of Pensioners: Since this the Yeomen of the Guard, since them, certain Armed Bands commonly now adays (after the *French* Mode) called the King's Life-Guard, rid about and appearing with naked Swords to the Terrour of the Nation, but where is the Law? where is the Authority for them?

It had been fit for the Court that Tried this Noble Lord on this Indictment to have satisfied themselves from the King's Council what was meant by these Guards; for the alledging and setting forth an *Overt fait*, or *open Deed* in an Indictment of Treason must be of something that is intelligible by Law, and whereof Judges may take Notice by Law: and herein too the Indictment failes and is imperfect.

But admit the Seizing and Destroying of those who are now called the King's Life-Guard, had been the Guard intended within this *Overt fait*, or *open Deed*; yet the Indictment should have set forth that *de facto*, the

the King had chosen a certain number of men to attend upon and Guard His Person, and set forth where they did attend, as at *White-Hall*, or the *Mews*, or the *Savoy*, &c. and that these were the Guard intended by the Indictment, to be seiz'd and destroy'd, that by this setting forth the Court might have taken notice Judicially what and who were meant; but to seize and destroy the King's Guards, and not shew who, and what is meant, makes the Indictment very insufficient.

So much as to the *Indictment* itself.

In the next place let us look into the *Proofs* as they are at large set forth and owned in the printed Tryal, and let us consider how far those Proofs do make out the Charge of the Indictment, viz. the Compassing and Imagining the Death of the King, and how far they make out that *Overt fait*, or *open Deed* (such as it is) of seizing or destroying the King's Guards, in order to the effecting of that Compassing and Imagining the Death of the King, and it must appear by Proof to be in Truth so intended by the Conspirators, and levell'd to that end, for if it were done, yet if it were done quite to another intent and purpose, and not to that of Compassing the King's Death, it does not come home to this Indictment.

There are but three Witnesses that can be thought to bring the matter home, and to fix any thing upon the Lord *Russel*, Col. *Romsey*, Mr. *Sheppard*, and the Lord *Howard*.

It is true, two of the three, that is Col. *Romsey*, and the Lord *Howard* positively prove a Trayterous Design, or a Discourse at least by some of the Company of making an Insurrection or Rebellion, or (to speak it in the Language and Phrase of this Statute of 25 E. 3.) of levying a War against the King, (for all these signifie one and the same thing) and they prove the Lord *Russel* was sometimes present at those Meetings; but is that enough? Admit he were present and heard the Debate of it; (which yet is not fully and directly prov'd) yet if he did not joyn in the Debate and Express, and some way signifie his Approbation of it, and consent to it, it makes him not at all Criminous. It is true, his after concealing of it might have made him guilty of Misprision of Treason, but that is a Crime of another nature, and is another distinct Genus of Crimes, of which he was not Indicted.

Col. *Romsey* as to the *Overt fait* (as they would make it) says *there was some Discourse about seeing what Posture the Guards were in*, and being asked by one of the Jury, by whom the Discourse was, he answers, *By all the Company that was there*, (whereof as he said before the Lord *Russel* was one) So that my Lord *Russel* may (I agree) be understood to be one that discours'd about seeing what posture the Guards were in. Nay the Colonel says *all the Company did debate it*, and he says further, *the Lord Russel was there when some of the Company undertook to take the View of those Guards*, and being asked by the Attorney General

General to what purpose the View was to be, the Colonel answers, *It was to surprize our Guards, if the Rising had gone on.*

The Chief Justice observing to the Witness that he ought not to deliver a doubtful Evidence, and to speak it with Limitations, that made it not so positive, as by saying, (*I apprehend so and so*) then the Colonel grows more positive, and says further, *that a Rising was intended*; but afterwards he says, *there was no debate of the Rising*. At last the Witness being asked by Sir George Jefferies whether the Prisoner were present at the Debate concerning the Message from the Lord Shaftesbury to the Company then met, and the Answer return'd to it: He flatly says *the Prisoner was present at that Debate*, (which Debate did indeed concern the Rising) being ask'd by the same Person whether my Lord was averse to it, or agreeing to it. He answers like an Eccho, *Agreeing to it*. Nay, then he says my Lord Russell did speak, and that *about the Rising of Taunton*, and that *he did discourse of the Rising*, but what were his words? Being question'd again by the Chief Justice whether *my Lord did give any Consent to the Rising*, He answers still like an Eccho, *My Lord did*: And this last Answer is the weighty part of his Evidence, if there be any weight at all.

Now mind the defect of the Witness's Memory in some other most material Passages. He *thinks* the Lord Grey did say something to the same purpose, with the Answer deliver'd by Ferguson to the Lord Shaftesbury's Message.

He does *not know*, (says he) how often he himself (the Witness) was at Mr. Sheppard's House where this Debate was. He says he was there more then once, *or else* I heard (says he) Mr. Ferguson make a Report of another Meeting to the Lord Shaftesbury. And then he says *that this was all at that time that he remembered*; and before this he had said no more against the Lord Russell, but that he was present, and after this upon much Interrogating of him, he proceeds to tell a great deal more, indeed all the rest that has been before observ'd to proceed from him. And after all, he says he thinks he was not there above a quarter of an Hour. He says he was *not certain* whether he did hear something about a Declaration there, or whether Mr. Ferguson did report it to my Lord Shaftesbury, that they had debated it. And the Witness speaking of a View to be taken of the Guards, to surprize them: the Lord Chief Justice seems to be surpriz'd at that word: The Guards! he never met it in all his Books. What Guards? why you know it is mention'd in the Indictment; but he might yet very well ask what Guards: And the Colonel answers, The Guards at the Savoy and the Mews.

The Colonel says, *He thinks* the Duke of Monmouth, and the Lord Grey, and Sir Thomas Armstrong were the persons that undertook to

view the Guards. And *he thinks* Sir Thomas Armstrong began it, and Mr. Ferguson. And he says further Direction was given to take a view of the Guards, *if the Rising had gone on*, (as it never did) and then he mentions the very day that had been appointed for the Rising, viz. the 19th of November; and that the Message from the Lord Shaftsbury was, *he thinks*, a matter of a Fortnight before that day, or something more; for *he thinks* it was concluded Sunday fortnight after my Lord Grey met. The mention of my Lord Russel's consent to this Rising, comes in at the last, and after many questions ask'd him, and not till that very particular question was put to him, and he answers in the very same words as the question was ask'd. The Chief Justice ask'd him in these words, Did my Lord give any consent to the Rising? The Colonel's Answer was. *Yes my Lord he did*. But how did my Lord Russel signify that Consent? what words did he use that may clearly express it? For this is the pinching Proof if it had been certain and clear'd by remembring the manner of his Consenting, or how it did appear. Why was not this put home to the Witness? This is the Material part of his Evidence, without which the rest had not come home to the Prisoner: And why did not the Witness deliver this of himself, and before his giving this home Evidence he had said, *That was all at that time that he remember'd*: And this was at the same time with that of the Message, and of the Discourse about Viewing the Guards. He afterwards doubts whether he was any more then once there with that Company, or whether he heard Mr. Ferguson report things to the Lord Shaftsbury, which shews a wild kind of Memory in a Witness, and the Colonel is no Fool, nor Baby; so that there is but one time positively spoken of by this Witness. How strangely uncertain is he in the Matter of the Declaration, to which he was Examined? A most noted thing, and he cannot tell whether he heard any thing of it there, or whether Mr. Ferguson told him of it. It is to be suspected too, that what he has deliver'd positively at last so late in his Evidence, and after so much Interrogating of him, was but meer hearsay too, and then it would not have been any Evidence. He has not it seems a good distinguishing Head or Memory, as a Witness ought to have in case of Life, and a Life of so high a value as this of that Noble Lord.

And many other Material Passages this Witness delivers under that Limitation as (*he thinks*).

The Rising was intended, but never took effect; and the View was no more then appointed and undertaken; but the Seizing of the Guards, as this Witness says, was not to be *unless the Rising had gone on*; which it never did. He speaks nothing of any View made of the Guards, or any Report upon it: but he swears my Lord Russel consented to the Rising. That is his stabbing Evidence; but by what words, or how he signified his consent, not a word, tho' mighty material.

But

But what is this Conspiracy for a Rising? and a Conspiracy to seize the Guards? (in case the Rising had gone on:) What are these to the Crime charged in the Indictment against the Lord *Russel* for conspiring the death of the King?

Here is not a word of any such matter, nor of seizing the Guards in order to it, no not one word.

And that is the only material part of the Indictment: (as shall appear more plainly hereafter.)

The second Witness, Mr. *Sheppard*, mentions the meeting (at his House) of the Duke of *Monmouth*, and among the rest, the Lord *Russel*, and they discours'd of surprizing the Guards, and that the Duke, the Lord *Grey*, and Sir *Thomas Armstrong*, (as he remembers) went one Night to view the Guards, and the next Day at his House they said it was very feasible, if they had strength to do it. And then he says there was two Meetings there, and, as he remembers, my Lord *Russel* was both times there. Being ask'd by the Attorney-General, besides the seizing of the Guards, if there were any discourse of a Rising. He answers, *He did not remember any further Discourse*; for he was often gone out of the Room. And this is the effect of that he says.

If any thing of this comes near my Lord *Russel*, it is those words, first giving an account of who they were that were met, and that my Lord *Russel* was one of them, he says the Substance of *their* Discourse was how to surprize the King's Guards. This may be true, if one or two of the Company only discourses it; for it does not necessarily affirm that every one did speak in that Discourse. He does not mention one word spoken by my Lord *Russel*, nor that he approv'd of, or consented to any thing. At the worst, for any thing that he says, it can be but Misprision: He can say nothing as to the *Intended Rising*. Now Colonel *Romsey's* Evidence is altogether of that Rising, and the Seizing of the Guards, was to have been if the Rising had gone on; and this was at the same time that Mr. *Sheppard* speaks to, and yet Mr. *Sheppard* being ask'd if there was any Discourse of a Rising, he answers, he did not remember any further Discourse.

Nor does Colonel *Romsey* certainly remember any thing of a Declaration read amongst them, whether he heard it there, or whether by Mr. *Ferguson's* Report of it to my Lord *Shaftsbury*, which is one of the principal things that Mr. *Sheppard* speaks to, (besides that of seizing the Guards.) And as to the Declaration, Mr. *Sheppard* says, he cannot say my Lord *Russel* was there when that Declaration was read.

So they agree in nothing but in the Discourse of seizing the Guards, and that my Lord *Russel* was then present.

So that as yet the sum of the Proof by Colonel *Ramsay* is that my Lord *Russel* consented to the Rising, which is too general, and the sum of the Proof by Mr. *Sheppard* is that my Lord *Russel* was present in Company when the Company discours'd of Seizing the Guards, but he knows nothing of the Rising.

The third Witness (the Lord *Howard*) discourses much about a Conspiracy to rise, but he speaks most (of what he says) by Report from the Earl of *Safesbury*, and from the Duke, so it goes for no Evidence against my Lord *Russel*, and the Chief Justice did the Prisoner the Right, as to declare as much to the Jury; and the Lord *Howard* clears the Duke from any such horrid Act as the Killing the King, the Duke said he would not suffer it; and if the Duke be innocent in that, it is probable that my Lord *Russel* and the rest of the Company that met had no discourse about Killing the King, nor any Thought that way, which yet is the great and only Substantial Charge of this Indictment, which must still be minded and observed.

My Lord *Howard* does indeed prove two several Consults, one at Mr. *Hambden* the youngers, the other at my Lord *Russel*'s about the middle of *January* last, and after, and that my Lord *Russel* was at both, and these Consults were of an Insurrection, and where to begin it, and of providing Arms, and Money, and of sending into *Scotland* to settle an Understanding with the Lord of *Argile*; and being asked what my Lord did say, he answers thus, viz. Every one (says he) knows my Lord *Russel* is a Person of great Judgment, and not very lavish in Discourse. But did he consent? was a Question ask'd by Sir *George Jefferies*, the Lord *Howard* answered, We did not put it to the Vote, but it went without Contradiction, and I took it that all there gave their consent, that my Lord *Russel* joynd in the choosing a Council of Six, that he approv'd of his being chosen for one, that he said one word in these two Consults, there is not any Proof by the Lord *Howard*, only he says, He took it that all there consented. Is that enough? Oh strange Evidence!

I will not here take Notice, or Examine how far the Lord *Howard* is a Credible Witness in this Case, but refer the Reader to the Testimony of my Lord of *Anglesey*, Mr. *Howard*, and Dr. *Burnet*: or how far any of the three Witnesses are to be believ'd, having all three upon their own Testimony been *Participes Crimini*, and it is suppos'd have their Pardons, or are promis'd Pardons: Not that this is offer'd to disable them quite from being Witnesses, but surely all things consider'd it much lessens their Credit in this Case; nor does it make them the more Credible because no other Witnesses can be had: But then consider that most Excellent Character given of the Prisoner by Persons of Honour, and of the highest Esteem for Ability and Integrity, and such as contradicts and is inconsistent with the

the Charge of the Indictment, and whatever is of weight in the Evidence against him, and especially if you give any credit to the Lord *Howard* himself, who upon his Oath does declare, as in the presence of God and Man, That he did not believe that either the Duke of *Monmouth*, or my Lord *Russel* had any design to Murder the King; which is the only effectual Charge of this Indictment. These things considered, it seems very strange to me how the Lord *Russel* could be found guilty of a compassing and imagining the Death of the King; for so is the Verdict.

This answers most of the Observations made by the Author of the *Antidote* upon my Lord *Russel*'s Speech, restraining the Expression, as he says, of his Innocency to the design upon the King's Life, and to killing of the King, and of his omitting to mention the general Rising: which as this Author boldly affirms, was fully proved upon him; and that my Lord's Professions of his Innocency, as to any Plot upon the King's Life, or to kill the King, or his knowing any thing thereof, these (says the Author) are no plain declarations of his Innocency, as to the Crime charged and proved upon him, of conspiring and consulting to raise an Insurrection. Nor was there any need of my Lord's answering that, for it was little material.

How uncertain, how disagreeing, how unapplicable to the Charge of the Indictment those Proofs are, has been fully observ'd already; and the Author grossly mistakes in his Judgment, when he takes the conspiring and consulting to raise an Insurrection, to be the Crime charged in the Indictment; for (as was observ'd before) the Charge of the Indictment is, the compassing and imagining to kill the King; and that of a Conspiracy to raise an Insurrection, or to levy War, is none of the Crimes or Treasons enumerated or specified in the Act of 25 E. 3. and therefore could not be the Crime charged in the Indictment, which is grounded only upon that Act of 25 E. 3. (as the Attorney-General acknowledges) for it is an actual levying of War, and not a conspiring only to levy War, or raise an Insurrection, that is the Treason specified in that Act of 25 E. 3. and therefore the mention of other things are but by way of aggravation for the more ample setting forth of the Crime charged, (which is of compassing the King's death, and that the conspiring to make an Insurrection, cannot be an open Deed to prove a compassing the King's Death, has been already spoken to, and shall be yet more fully.

Nor is the Author more mistaken in his Observations upon the matter of Fact, and his unwarranted Conclusions and Inferences rais'd from thence, then he is in his Determinations of matters in Law arising from that Fact.

The Death of the King (says the Author) is that Law of 25

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E. 3.

E. 3. is not restrained to killing of his natural Person, but extends as well to his civil Death as natural: As to conspire to *Depose* the King, to *Imprison* him, or *laying any force* or restraint upon him; these (says the Author) are all High-Treason, for compassing his Death, natural or civil. If so, why then we are at never the more certainty for this excellent Law of *25 E. 3.*

I agree, that Conspiring to Depose the King, to Imprison him, are Treasons; but it is not so plain that they are Treasons within this Law of *25 E. 3.* upon which this Indictment is grounded. It is true they are made Treason by the late Act of *13* of the now King, and have by several temporary Acts (such as this of *13 Car. 2.* is) been made Treason: but this proves that they were not judged by those Parliaments, that pass'd those temporary Acts, to be Treasons within the Statute of *25 E. 3.* For why then were these temporary Acts made? What need was there of them? Sir *Edward Coke* 3 *Inst.* fol. 9. in the last Paragraph but one, of that fol. says, A Conspiracy to Levy War, is no Treason; he means within the Act of *25 E. 3.* but it has been made Treason since Sir *Edward Coke's* time, viz. by *13 Car. 2.* And let it be remembred, that the great end of making this excellent Law of *25 E. 3.* (as appears by the Preamble) was to avoid uncertainty, and variety of Opinions, and to prevent the Arbitrariness of Judges, in the ordinary Courts; and the Act takes care, that doubtful Cases, such as are not plainly within the enumeration of the Act, are to be reserv'd for the Judgment of the King and Parliament. And herein consists the excellency of this Law: *Quoad fieri possit, quam plurima Legibus ipsis definiantur: Quam paucissima Judicis arbitrio Relinquantur.* And as the Learned Lord *Bacon* in his *Advancement of Learning*, fol. 447. says, That is the best Law, which gives least liberty to the Judge; He the best Judge that takes least liberty to himself: *Misera est servitus ubi jus est Vagum.* And this Law is a declaration of Law, and therefore ought not to be extended to like Cases in the construction of it: And it is made in the punishment of the greatest Offences, and is as Penal as a Law can be; and therefore ought not to be expounded by Equity, that is, to be extended to like Cases.

It is true, the Opinion of the Judges hath been, That Conspiring to Depose or Imprison the King, is a compassing or imagining the Death of the King. And if a Man declares by Overt-act, that he will Depose or Imprison the King; this, says Sir *Edward Coke*, 3 *Inst.* fol. 6. upon the word (*Mort*) is a sufficient Overt-act, for the intent of killing the King: Mind him well, he does not say that Conspiring to Depose or to Imprison the King, is an Overt-act, to prove the Conspiring the King's Death; which is the Opinion the Antidoter maintains, and for which he cites all his Cases afterwards cited. But Sir *E. Coke* says, That Conspiring to Depose or Imprison the King, being declar'd by Overt-act, this Overt-act is also a sufficient Overt-act for the intent of killing the King.

It is one thing to Conspire to Depose the King,

And

And another thing to declare, that Conspiring by some open act: they differ as much as thinking does from acting. Now in this Case of the Lord *Russel*, the Author of this Antidote, and some others (as appears by the Printed Tryals) would have us believe that very Conspiring to Levy War, is an Overt-act to prove the compassing and imagining the King's Death: For which there is not the least ground from Sir *Edward Coke*. First they are different Species, as Sir *Edward Coke* observes in his third Institutes, fol. 14. the third Paragraph; and therefore (says he) the one of them cannot be an Overt-act for another. That is, Conspiring to Levy War, nay the actual Levying of War too, is one Species of Treason, cannot be an Overt-act for the compassing the Death of the King, which is another Species of Treason. But this is that the Antidoter labours; only says Sir *Edward Coke*, the Overt-act of the one, may be an Overt-act for another sort or Species of Treason.

And I agree it, if the Overt-act in the one sort of Treason, may as fitly, and as properly in its own nature, and as equally be also an Overt-act in the other sort, and had a tendency to the execution of that other sort; and it also does appear by the proofs, to be so intended by the Conspirators: As for example, Actual seizing of the King's Guards (not a Conspiring to seize the King's Guards, and such Guards as are not plainly set forth in the Indictment what they are) may in its nature be an Overt-act, to make manifest the compassing of the King's death, and is an Act proper enough, and has in its nature a tendency towards the execution of the Conspiracy to kill the King; but then it must be proved to be so intended and designed; that is, in order to the killing of the King; but if it appear otherwise upon the proof (as here it did) that it was not so intended, but design'd meerly in order to a Rebellion, and Levying of War (for which also it is as apt, and proper in its nature, and has as great a tendency that way). Then it cannot be applied nor made use of as an Overt-act, to prove the compassing the King's Death (as in this Case of my Lord *Russel's* it was). For this, (as Sir *Edward Coke* well says, fol. 14. the latter part of the third Paragraph of that fol.) would be to confound the several Classes or Species of Treason; and the Confusion of Species is abominable in Nature.

And where Sir *Edward Coke* seems to comply with the Opinion and Practice of some Judges, that the Overt-act of *Deposing* may be a good Overt-act of *Killing* (which with the distinction that I have offered, is just enough) yet he has some hesitation; for he concludes that Opinion of his with these words, fol. 6. in his third Instit. upon the word (*Mort*) But (says he) peruse advisedly the Statutes of 13 *Eliz. cap. 1*. And why those Statutes? Because by those Statutes Conspiring to Depose the Queen are made Treasons; which needed not (as has been observ'd already) if they were Treason, within that Clause of Compassing the King's Death, within the
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the Statute of 25 E. 3. The like may be observ'd in many other such temporary Laws, as that of 25 H. 8. cap. 22. 26 H. 8. c. 13. 28 H. 8. c. 7. 1 E. 6. cap. 12. & 5. & 6. Edm. 6. cap. 11.

And it is worthy observation, tho' by way of a short digression, that in many, if not in every one of these temporary Laws of Treason, there is an express Clause and Provision still, that concealment, or keeping secret of any High-Treason, should be adjudged Misprision of Treason: As if there were great need of that Caution, lest the Judges might judge concealing of Treason, for High-Treason.

Now to shew the tenderness that the Judges heretofore shewed in the expounding of this Statute of Treasons, of 25 E. 3. and how cautious they were in extending it beyond the strict sense and letter of the Statute: Read the Case in *Mich.* 19. *Hen.* 6. fol. 47. *Case* 102. A Man was Indicted in the *King's-Bench* of Petty-Treason (which is declared too by the same Statute of 25 E. 3. c. 2.) for killing his Mistress, whom he serv'd: And because the words of this Statute of 25 E. 3. declares it Petty-Treason where the Servant kills the Master, they were in doubt whether it ought to be extended to the Mistress or not: And there the Judges of the *King's-Bench* (before whom the Case was) sent to the Judges of the Court of *Common-Pleas*, then sitting, and to the Serjeants there, to know their Opinion of the Case: And by Advice of all the Judges of both Courts, it was adjudged Petty-Treason for the Servant to kill the Mistress, not only within the meaning, but within the very words of that Statute, for Master and Mistress are in effect but one and the same word, they differing only in Gender.

Sir Edward Coke says, 3 *Instit.* fol. 20, & 21. The Judges shall not judge a *simili*, or by equity, by argument, or by inference of any Treason, but new, or like Cases, were to have been referred to the determination of the next Parliament: *Ubi terminatæ sunt dubitationes Judiciorum*: says *Bracton*.

Let us in the next place examine the Authorities in Law, and Book-Cases, cited by this Author of the Antidote, and see how far they make good his Opinion, that meeting and consulting to make an Insurrection against the King, or raise a Rebellion (which is the same with Levying War, within the words of 25 E. 3.) tho' the Rebellion be not actually raised, is High-Treason, within this Law of 25 E. 3. for so he proposes the Question, fol. 5. of his Book, and if he does not confine his Argument to that Statute, he says nothing to the Lord *Russel's* Case.

To prove that Meeting and Consulting to make an Insurrection against the King, or raise a Rebellion within the Kingdom (tho' the Rebellion is not actually raised) is High Treason within the Statute

Statute of 25 *Edw. 3. cap. 2.* (which put all together, is the Position the Antidoter maintains.) He cites the Case of *Constable*, mentioned in *Calvins Case*, Sir *Edward Cokes 7th Rep. fol. 10. b.* and thence infers, that whatsoever tended to the Deposing of *Queen Mary*, was adjudged Treason for compassing her Death.

And this no man denies, and it agrees with the Judgment of Sir *Edward Coke*, in his Chapter of Treason, *fol. 6.* upon the word (*Mort*) where he says, He that declareth by Overt Act to Depose the King, does an Overt Act of Compassing and Imagining the Death of the King, and so says Sir *Mathew Hales Pleas of the Crown, fol. 11.* towards the latter end. But what is this to the point in hand, which merely concerns a Meeting, and Consulting to make an Insurrection, or Raising a Rebellion, which is the same thing with Conspiring to Levy War? Conspiring to Depose the King, and Conspiring to Levy War are different things. As conspiring to Levy War, is clearly held to be a distinct Treason from Conspiring the death of the King; and therefore the former of these (as hath been before observed) cannot by Law be an Overt Act of the latter, as appears by the said Treatise of the Pleas of the Crown, *fol. 13.* towards the latter end. Nor was Conspiring to Levy War without an actual Levying of it, any Treason within the Statute of 25 *Edw. 3.* upon which Statute only the Indictment of the Lord *Russel* is grounded, as is acknowledged by the Attorney General; and therefore to supply that defect, the Statute of 13 *Car. 2.* does expressly make it to be Treason, but the Lord *Russel* was not Indicted upon that Statute of 13 *Car. 2.* and for this reason he ought to have been Acquitted upon this Indictment, grounded only upon the Statute of 25 *E. 3.*

And if practising with a Foreign Prince to make an Invasion, (when no Invasion followed, as the Case of *Doctor Story* was) *Dier 298.* be all one with Conspiring to Levy War, when indeed no War is raised. It is out of all dispute, that such Practising and such Conspiring cannot be Treason within the Statute of 25 *E. 3.* tho' it be Treason within the Statute of 13 *Car. 2.*

In the Case of the Lord *Cobham*, 1 *Jacobi*, there was more in the Case then Conspiring to make an Insurrection, (which is all that the Author of the *Antidote* takes notice of) there was also an actual Rebellion raised, as appears by the said little Treatise, styled *The Pleas of the Crown, fol. 13.* for the People were there assembled to take the King into their power, as that Book puts the Case of the Lord *Cobham*.

And so it is in the Case of the Lord *Grey*, for there they not only Conspired to make an Insurrection, but further to seize the King, and get him into their power; which is a direct Conspiring against his Person, which naturally tends to the destruction of his

Person, and is the same with Conspiring his Death, as hath been usually expounded : but 'tis otherwise meerly to Conspire to make an Insurrection, which can be no more than conspiring to Levy War. The Case of Sir *Henry Vane* and *Plunket*, had many other Ingredients to mount them up to Treason, which difference them from my Lord *Russels* Case.

As to the point of Misprision of Treason, with which the Author of the *Antidote* concludes, I have fully declared my opinion already, in the former part of this Discourse, and I think plainly evinced, that though the Noble Lord might be present, while others might between themselves privately debate matters, and conclude upon them, yet it did not clearly appear by any proofs that this Noble Lord ever gave the least consent to what was so concluded, without which consent it could not amount to Treason, but at the most be a Misprision onely. Nor must any Mans Life be taken from him, upon presumptions or probable Arguments, but by plain, direct, and manifest down-right Proofs. But a more strong, and indeed a violent presumption lay quite the other way, that this Noble, Prudent, and Pious Lord, could never be guilty of such a Crime, as to conspire the Death of King *Charles* the Second; it was extreamly against his Interest so to do, for the Life of that King, so long as it continued, by the blessing of God was the great security, both he and all good Protestants had against the greater danger that might happen by the change arising by the Death of that King, of losing our Religion, and all our Civil and Religious Rights, as the experience we have lately had, hath sadly taught us. And if any thing were consulted between this Excellent Lord, and those with whom he met, as is more than probable, it was how to secure themselves against those dangers they saw so near approaching, if the Life of King *Charles* the Second should fail, there was so great a cause to fear them, considering who was like to succeed in the Throne.

FINIS.

A N

AN
ARGUMENT
IN THE
GREAT CASE
CONCERNING
Election of Members,
TO
PARLIAMENT;

BETWEEN
Sir SAMUEL BERNARDISTON, Bart. Plaintiff;
AND
Sir WILLIAM SOAMES, Sheriff of *Suffolk*, Defendant;
IN THE
COURT of KINGS-BENCH,
IN AN
Action upon the Case; And afterwards by Error;
Sued in the *Exchequer-Chamber*.

By Sir ROBERT ATKYNS,
Knight of the Honourable Order of the *Bath*; and late one of
the Judges of the Court of *Common-Pleas*.

L O N D O N:

Printed for *Tim. Goodwin*, at the *Maiden-head* against *St. Dunstan's*
Church in *Fleetstreet*. MDCLXXXIX.

1

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1890

Tr. 26. Car. 2. In the Court of the *Kings Bench*,
Rot. 577.

Sir Samuel Barnardiston, Bart. Plaintiff. } In *Trespass upon the Case*. Middl.
Sir William Soame, Defendant, } An. Dom. 1674.

THAT whereas the King, 8 Feb. 25. of his Reign, by a Writ out of the *Chancery* directed to the then Sheriff of *Suffolk*, Commanded that he should cause an Election to be made of another Knight for the said Shire, in the place of Sir *Henry North*, lately dead; and that he should certify the Election under his own Seal, and the Seals of those that were present at the Election, into the *Chancery*. Court. or Declarations.

Which Writ, 12 Feb. 25 Car. 2. was delivered to the Defendant then Sheriff.

And, 24 Feb. 25 Car. 2. in full County, by the people resident in that County, the Writ was Read.

And altho' the Plaintiff was duely Elected to be Knight for that County, by the greater number of the people then resident in the said County, every one whereof could spend 40 s. per annum, within that County.

And altho' the Defendant then Sheriff of the said County *Premissa satis sciens*, afterwards the same 24 Feb. 25 Car. 2. return'd the said Writ into the *Chancery*, together with an Indenture between him the said Sheriff, and the aforesaid Electors of the Plaintiff, of the aforesaid Election of the Plaintiff, made according as the said Writ requires.

Yet the Defendant then Sheriff *Officii sui debitum minime ponderans sed machinans & malitiose intendens ipsum Samuelem in hac parte minus rite pręgravare*, and to deprive the Plaintiff of the Trust and Office of one of the Knights of the Shire to be exercis'd in Parliament: And to cause the Plaintiff to expend great sums of Money against the duty of his Office.

Falsly, Maliciously and Deceitfully return'd into the *Chancery*, together with the aforesaid Indenture, another Indenture

annex'd to the said Writ, *purporting* the same to be made between him the said Defendant then Sheriff, of the one part, and divers other persons, containing, That the said other persons, as the greater part of the said County, did chuse one Sir Lionel Talmach, Bart. otherwise Lionel Lord Huntingtoure, as Knight of the Shire, to come to Parliament.

Where in truth the said Lionel was not chosen by the greater part.

By reason of which *false return* of the said other Indenture, the Plaintiff could not be admitted into the Lower-House at the return of the said Writ, and a long time after.

Till the Plaintiff, upon *his Petition to the Commons*, and till after he had spent divers great sums of Money about the proving of his Election, and divers pains and labours in that behalf *sustain'd*, afterwards Sc. 20. Febr. 26 Car. 2. He was admitted, and his Election was declar'd to be good.

To his Damage of 3000 l.

Plea.

Not Guilty.

Verdict.

Pro quer' dam. 800 l.

Judgement.

Pro quer' Sir Samuel Barnardiston in the Kings Bench, for the 800 l. Damages, and for the 98 l. Costs.

The Defendant, Sir William Soame, sued a Writ of Error before the Justices of the Common Bench, and the Barons of the Exchequer, in the Exchequer Chamber, to Reverse the said Judgement given by the Judges in the Kings Bench.

And Two of the Justices of the Common Bench, viz. Sir Robert Atkyns, and Sir William Ellis, upon Argument, were of opinion, That the said Judgment was good in Law, and were for affirming that Judgment.

But the other Two Judges of the Common Bench, and the Four Barons of the Exchequer, holding the said Judgement in the King's Bench Erroneous, were for Reversing the said Judgment.

And the said Judgment still stands Revers'd: But needs a Redress by Error in Parliament.

Sir Samuel Barnardiston, Bar^t. Plaint.
Sir William Soame, Defendant, } In an Action upon the Case.

I Shall divide the Record into the several Parts of it.
I. There is First, The *Occasion*, or as we commonly call it, the *Inducement* to the Action; that is, Sir Henry North, who served in Parliament as Knight of the Shire for Suffolk, died: And a New Writ issued to Chuse another in his Place.

II. In the next place, The *Right* that accrued to the Plaintiff Sir Samuel Barnardiston, He was duly Elected Knight of the Shire.

III. The *Injury* done him by the Defendant, with the Aggravations of it, viz. Altho' the Defendant well knew the Plaintiff was duly Elected, and tho he did return him, yet contrary to the Duty of his Office, as Sheriff, and intending to oppress him, and to deprive him of the Right he had, and on purpose to put him to great Expence and Charges,

He did Falsly, Maliciously, and Deceitfully Return another Indenture with the former, importing that another Person was chosen by the greater part of the County.

IV. The *Damage* sustained by the Plaintiff, after the Writ was returned,

1. He could not for a long time be admitted to sit to do his Duty, and discharge his Trust.
2. He was put to great Charges to prove his Election.
3. He did sustain great Pains and Labour.

V. The *Right* done him at last, and the Satisfaction and Amends made him,

1. By the *House of Commons*. His Election was declared good, and he was admitted to Sit.
2. By the *Jury*. They have found the Wrong done by the Defendant; and the Damage sustained by the Plaintiff; and they have repaired him with 800 l. Damages.
3. By the *Court of Kings Bench*. They have given Judgment for the Plaintiff.

And the Question before us, is, Whether this Judgment be Erroneous ? I hold the Judgment not to be Erroneous. I am for affirming of the Judgment.

1. I conceive the matter set forth in the Plaintiffs Declaration, to be Actionable. 2. That the Wrong and Injury complain'd of, is such for which the Law gives him a Remedy. And 3. That he has taken his proper Remedy, by bringing this Action upon the Case.

All this being in the Affirmative, the Proof of it lies upon me.
My Ground and Foundation is this,

That where one Person does Injury to another, and the Person to whom the Wrong is done, sustains Particular Damage, and Loss by the Injury, there the Law gives a Remedy by Action, to the Party Injur'd.

But here is an Injury done.
And here is a Particular Damage sustain'd.
Therefore an Action lies.

I shall first Prove the Ground or Foundation, which is the Major Proposition, That *where a Wrong or Injury is done, and a Particular Damage sustained, there the Law gives a Remedy by Action.*

1. From the Nature and Quality of the Law ; which is to do Right to all, and to give Relief and Redress to those that receive Wrongs. And should there be any Case where a Person might receive an Injury and Damage, and yet have no Remedy nor Redress, the Law would be defective ; which would be a Reproach to the Law and Government.

The Law has appointed several Courts, and given them several Powers and Jurisdictions ; so that in the one or other, every person that has suffer'd Injury and Damage, may make his Complaint, and have Right done him.

Sir Edw. Coke in his *Mag. Chart.* fol. 405. in his *Expos.* upon the *Stat. of W. 2. c. 14.* says, It is an Ancient Maxim of the Common Law, *Non recedant querentes a curia Regis sine Remedio.* Whoever has just cause to Complain, shall have their just Remedy. And *Curia Regis non debet deficere in iustitia Exhibenda.*

Both these Rules and Maxims, which have one and the same sense, are remembred in that *Stat. of Mag. Chart. c. 24.*

In *Pinchons ca. 9. Kep. fol. 88. b. adjud.* That an Action upon the Case, lies against Executors for a Debt due by the Testator upon a simple Contract. And in the Argument of that Case it is said, That by that Resolution, *Justice and Right is advanc'd,* and the Creditor paid his just Debt ; and if the Debt should be discharg'd by the Death of the
the

the Debtor, *It would (say the Judges) be a great defect in the Law, that there should be a Right, and no Remedy for it; and the Judges urge the Maxim I mentioned but now, Curia Domini Regis deficere non debet conquerentibus in Justitia exhibenda.*

In *Meriel Tresbams* ca. 9. *Kep. fol. iii.* It is urged as an absurd thing in Law, That a Man should have Wrong done him, and yet should be without Remedy: And the Reporter does observe, *That the Judges in all Ages have endeavoured to put the Rule of W. 2. in execution; Curia Domini Regis non debet deficere conquerentibus in Justitia Exhibenda.*

Nay, the Law has so great a Zeal for redressing of Wrongs, that as Sacred as the Maxims and Rules of the Law are, yet if there were any Rules or Maxims that stood in our way to hinder, the Law would break through those Rules and Maxims, rather than suffer an Injury, to be without Remedy. 4 *Inst. fol. 71. about the Middle.* No Wrong or Injury either publick or private can be done, but it shall be Reform'd or punish'd in one Court or other by due Course of Law. And in the lower end of that folio, *A Failure of Justice is abhor'd in Law.*

Sir *Franc. Bacon* amongst the Elements of the Law, *fol. 51.* delivers this as a Principle,

Receditur a placitis Juris potius quam injuria & delicta remaneant impunita; which he himself expounds in this Sense, The Law will dispence with some Maxims, rather than Wrongs should be unpunish'd.

2. My next Argument to prove this Position, *That where an Injury is done, and Damage sustain'd, the Law gives Remedy,* shall be taken from the Nature of an Action, which is the ordinary Remedy the Law gives, for the repairing of a private Wrong.

Now what the Nature and Definition of an Action is, we learn from the most Ancient Authors of the Law, as *Bracton*, and *Fleta*, and the *Mirror of the Justices*, as they are Collected by Sir. *E. C. 2. Inst. fol. 40.* and they all agree almost in the same words:

Actio nihil aliud est quam jus prosequendi in judicio, quod alicui debetur & quod nascitur ex maleficio, vel quod provenit ex delicto vel injuria.

It is nothing else but a Means or Remedy for a man to have Right done him, that has suffered Wrong and Injury.

It is the Argument commonly used, and the Reason given to maintain an Action, and in particular an Action upon the Case, *viz. That there is an Injury done, and a damage sustain'd.*

Sir *E. C. 12. Kep. fol. 128. Ref. p. tot. cur.* If a Sumner return one summon'd or cited into the *Spiritual Court*, where in truth he was never summon'd, and he is pronounc'd Contumax, and thereupon Excommunicate: he shall have an Action upon the Case, against the Sumner; and the Reason given, is, because there is *Injuria & Damnum.* 'Tis the same Case that is Reported in *Rolles's 1. Kep. fol. 63.* by the Name of *Powle and Godfrey*; which I shall have further occasion to mention be-

fore I have done: You have the same Case Reported by Sir Francis Moor, fol. 835.

This may suffice to prove the Major Proposition, *That where Wrong and Injury is done to any man; and particular Damage sustain'd by it; there the Law entitles him to an Action.*

For the Minor Proposition. That in the Case before us, there is a Wrong and Injury done to the Plaintiff, and a Particular Damage sustain'd by him: *To make this out,* I shall need to do no more, than barely to relate the very Fact, and put it as a Question to any plain man; that has but a common capacity, and no Learning, nor acquired Parts; and to stand to his Judgment in the Case.

And the Case is no more than this;

The Plaintiff had the Honour to be Chosen to that Great Trust and Employment, of a Knight of the Shire, by his Countreymen, to serve in Parliament; by which he was justly intituled to several great Privileges, and to Wages for the time he serv'd. And 'tis an Honour and Employment we all know is highly esteem'd, and generally desired and sought after; and he that desires it, desires a good Office. The Defendant having the Office of a Sheriff, and being bound by his Office and Oath to do justly and truly; *Et præmissa satis sciens*; that is, well knowing the Plaintiff had the only Right to be Return'd, and that no other had the least Colour for it; and where there was not the least doubt or difficulty in the Case;

Yet falsly, deceitfully, and maliciously, to deprive him of his Trust and Office, on purpose to put him to great Charges,

He Return'd another Person with him.

And after all, the Question is, Whether he has done him any Wrong or no?

By Occasion of this, the Plaintiff was hindred from Sitting in the House, and was put to Great Expence, and underwent great Trouble and Labour. And the Question is, Whether the Plaintiff has been at any particular Damage?

Shall I have my Action for a half-penny Trespass, *pedibus ambulando*? Does the Law give me an Action of Assault and Battery, if a man does but lift up his hand to strike me? Or for a few ill words, that will break no Bones? And shall I recover Damage for these petty things, and shall no Action lye for so notorious an Injury as is done in this Case?

But our greatest Work is to answer the many Objections that have been made against this Action; which yet I will be bold to say, have much more of Wit, than of Weight in them.

And the Difficulty rather lies in the great Power and Interest of the Parties to the Action, and of those that concern themselves in the Example and Consequence of it, upon a Politick Account, than from any Uncertainty of the Law: that is, there is a design to model the Parliament to the Humour of the Court.

Sir

Sir Edw. Coke, in his Preface to the 10th Rep. fol. 6. in the beginning of the fol. affirms, That he never saw any Case of great value proceed quietly without many Exceptions in Arrest of Judgment.

Object. I. *This is a matter that concerns the Government*, and is of a publick nature: the employment of a Parliament Man, consisting in *Negotiis Regem, statum, & defensionem Regni & Ecclesiæ concernentibus*: And therefore the punishment of an offence committed, in reference to this, should be by a publick Prosecution, and not to be appropriated to any particular private person: Nor the Amends and Satisfaction made to any one Man.

Ans. It must be agreed, That Publick Injuries, wherein all, or very many are concern'd, are proper for a Publick Prosecution; as in the name of the King; or by a Presentment at a Leet, or Quarter Sessions, &c. But if any particular Man receive a *particular damage* by the publick Offence or Injury, he shall have his Action; and this is consistent enough with the Prosecution for the Publick. As the *Ca. of 27 H. 8. fol. 26, 27. Br. Abr. Act. Sr. Ca. Plac. 6.* If a Man make a Ditch upon the King's High way, this is a wrong to every Man that has a right to pass that way, and he is presentable at a Leet for this Offence: But if I and my Horse happen to fall into the Ditch riding along the way, and so receive a particular damage, I may have an Action upon the Case against him that made the Ditch: *9. Rep. 113. 5. Rep. 72, 73.* It is the ordinary Case, A. makes an Assault and Battery upon B. this is but one single act, but it has a double aspect; 'tis a breach of the King's Peace, and for that A. is Indictable, and may be Fined to the King, and Imprisoned. It is a particular wrong to B. for which B. may have an Action of Assault and Battery, and recover Damages; and both of them consistent.

So in our Case; this false and malicious Double Return, it was an injury to the King and Kingdom, and to the House of Commons, in that while the Election by this means was under dispute, they wanted the Plaintiff's Service and Assistance. It was a wrong to the County of Suffolk, for the Knight of a Shire has *Plenam potestatem pro se & communitate comitatus ad faciendum & consentiendum*. But it was more particularly an injury to the Plaintiff,

In that he was for some time depriv'd of the Honour done him by his Countrey, who by their Electing of him, settle that Character upon him, That he was *Magis idoneus & discretus*; for the Writ commands such to be chosen.

He was hindred from discharging his Trust committed to him by his own Countrey; hindred from doing Service to the King and Kingdom: Hindred of his Wages.

The Stat. of 27 H. 8. c. 26. which unites *England* to *Wales*, Enacts, That for every Shire in *Wales* there shall be choien one Knight to serve in Parliament, and one Burges for every Burrough; and that the Knights and Burgeses shall have like Dignity, Pre-eminence, and Privilege, and shall be allowed such Fees as other Knights and Burgeses of the Parliament have, and are allowed: *By which it appears*, there are Dignities, Pre-eminencies, Privileges, and Fees, belonging to such as serve in Parliament; of all which, the Plaintiff for a time was hindred by this False Return.

And in that it does concern the Government, it argues the greater Injury done to the Plaintiff; for every Member of Parliament for the time he serves there, is instrumental in carrying on the Government: which is an high Honour to him. *Tu regere imperio populos Hæ tibi erunt artes.* 'Tis a Noble Employment.

And since it does so nearly concern the Government. We that are Judges should be the more careful to discourage all Abuses committed by Sheriffs in Elections; it is of vast concernment to the Kingdom, that Elections should be fair, and Returns duely made without partiality and indirect means used: And we, by our Judgments, should encourage all Remedies against such Abuses and Practises.

Besides all this, the Plaintiff has been put to great Expences, and undergone great Labour and Trouble, which is a private and particular Damage, and therefore entitles him to his particular Action.

A Justice of Peace may have an Action of Slander in relation to his Office, yet that was not an Office at Common Law neither; and yet it concerns the Government.

The Stat. of 7 H. 4. Cap. 1. Recites, That the Commons made a grievous complaint to the King, of the undue Elections of the Knights of the Counties; which (says the Preamble) *be sometimes made by affection of the Sheriffs*, to the great slander of the Counties, and hindrance of the business of the Commonalty of the said Counties.

By which it appears, how great the Mischief was in those days, and whence it came principally, viz. from the partiality of the Sheriffs: And that Statute, to prevent the Abuses, does appoint the Return of Indentures under the Seal of the Sheriff, and the Seals of the Electors: But the Defendant in our Case has practis'd an abuse even in the very Remedy, by returning several Indentures, and so evading the good provision made by that Statute.

The Stat. of 11 H. 4. c. 1. Observes, That *no pain is set in special* by that Stat. of 7 H. 4. upon Sheriffs, if they make Returns contrary

contrary to that Statute, and gives power to Judges of Assize to punish them, and to inflict the Penalty of 100 *l.* upon the Sheriff; and the Knights unduely return'd, are to lose their Wages: And all this depends upon the Enquiry made by the Judges of Assize. At this time surely this matter of Elections, and the Examining and Determining of the Right, was not held so sacred and so incommunicable a thing as some would have it now; for by this Statute 'tis referr'd to the Judges of Assize.

But the Principal Statute in this matter, is that of 23 *H. 6. c. 15.* which Sets out the great abuses by Sheriffs committed in Elections; it recites, That of late divers Sheriffs for their singular avail and lucre, have not made due Elections of the Knights. One would think by those words (*for their Lucre*) that there was Money stirring upon these occasions, even in those times, and that some men paid dear to be chosen Parliament-men; Or else, how could a Sheriff make profit to himself by an Election? And to be a Parliament-man, it seems, was a very desirable thing in those days.

And forasmuch (says that Statute) as a sufficient Pain, and convenient Remedy, for the party in such Case griev'd, is not ordain'd in the said Statutes against the Sheriffs: It therefore provides a better Remedy.

But let us to our purpose, Observe by the way, That it mentions the Party Griev'd; so that there is a Party griev'd: It is not merely a publick Offence, but an injury to some particular person, and to some one person; for it says, the Party griev'd, but it does not mention who that Party griev'd is: So that it may be objected, that those words (the Party griev'd) refers to every Elector, as well as the Knight Elected.

But the Enacting Clause expounds the words, and declares whom the Makers of that Law meant; for it makes the first offer of the Forfeiture to every person chosen Knight, and not duely Return'd: so then 'tis plain, that Knight Elected, and not Return'd, is the Party griev'd. If he have a particular Wrong done him, then it follows he ought to have a particular Remedy and Satisfaction; And he was a party griev'd before these Statutes made, and this Penalty and Remedy given; for these Statutes do not first make him a party griev'd, but mention him as being so before. If he were so before, surely the Law gave him some Remedy, or else there was a Gravamen without Remedium; which would have been a defect in the same.

Objection 2. Is that which I think is most relied upon, and that has most weight laid upon it, viz. That this Action concerns an

Election of a Knight to the Parliament, and therefore belongs to the jurisdiction of the Parliament, and ought to be determined there, and not by any Court inferior to it.

Answ. To this it has been truly Answered, That tho in this Case we have often occasion to speak of the Parliament, and to mention an Election to Parliament, yet the Right of Election is not call'd in question, nor was it to be tried in this Action, but was determin'd by the House of Commons; and this Action is pursuant to that decision of the Right of Election by the Parliament, and grounds it self upon it.

I shall however, take this occasion in the first place to *shew in what Matters that concern the Parliament*, the Judges of *Westminster-hall* have in all times, and must meddle, and take cognisance of them. And in the next place, *what they have declin'd* and left to the Parliament.

1. They have Debated and Resolv'd *what is a good Session of Parliament, and what is not, and what makes a Session*, as in *Tr. 12. Jac. in B. R. Rolles, Rep. 29.* There were several Acts of Parliament that had past at a former Parliament, which were continued only to the first Session of the next Parliament, and in that Case they held those Acts then still in force; for tho the Parliament had met, yet no Act passing, they therefore adjudg'd it was no Session, and there was a necessity that the Judges should determine this: For tho the King and Parliament makes Acts, yet the Courts in *Westminster* put those Acts in Execution; and therefore must first satisfy themselves.

2. Whether they are in force or not so, in the Princes Case 8 *Rep. Whether the Charter made by King E. 3. to the Prince, were an Act of Parliament or not*, is here Argued and Resolv'd. So 4 *H. 7. 18. 6 and 7 H. 7. 14, 15.*

3. In *Rolleys Abr. 1st. Part. fol. 93. Cas. 19.* under the Title of *Action upon the Case*, there is cited 17 *E. 3. in B. K. Rot. 69.* where an Action is brought by *John Bekeland Knight of Wiltshire*, against the Sheriff of that County, for not levying 10 *l. 4 s. pro Expensis suis in attendencia sua in Parlamento.* Now in order to the Recovery in this Action, many things relating to the Parliament, as when the Parliament began? How long his Attendance was? And divers other Questions relating to the Parliament, must of necessity be incident.

10 *Eliz. Dier. fol. 275.* The very lower end of that fol. there is an *Action brought against the Keeper, for letting a Burges of Parliament to go at large by Writ de Privilegio Parliamenti*, Who was in Execution. The Lord Dier says nothing there what became of it. But Sir Francis Moor, in his *Rep. fol. 57.* at the lower end of that fol. Reports, that it was held by Dier, that if one condemn'd in Debt or Trespass, be chosen to the Parliament, and after taken in Execution, that he shall not have his Priviledge of Parliament. And, as he says, it was so held by the Sages of the Law in the *Case of Ferrers*, and that tho' his Priviledge was indeed allow'd, yet (as they held) it was *minus iuste*, which *Case of Ferrers* was the same here mentioned before to be in *Dier fol. 275.* as appears by Mr. *Crompton* in his *Jurisdiction of Courts, fol. 8. b.*

So that some things relating to the Parliament, the Courts of *Westminster-Hall* must determine, and the Judges cannot avoid it, if they will do Justice.

2. But some things there are concerning the Parliament, which the Courts of *Westminster-Hall* may determine if they think fit, or they may at the Discretion of the Judges, suspend their further Proceeding, and refer them till the Parliament meets to determine them.

33 *H. 6. fol. 17, 18.* It is there Debated by the Judges, whether it were a perfect and legal Act that past in Parliament, against Sir John Pilkington for a Rape committed by him, and it depended upon the course of the two Houses, in their Transmitting of Bills from one to another, and of Indorsing the Bills; and they sent for the Clerk of the Parliament, and consulted with him about it, and there *Forrescue Chief Justice*, held the Act in question to be a good Act of Parliament, but, says he, *peradventure the Matter, or Question, shall wait*, till the next Parliament meet, and then we may be certified by them of the certainty of the Matter. By this it appears, that the Judges did not disown the Jurisdiction of that Cause that was so nearly depending upon the usage of Parliament, but that it belong'd to them and not to the Parliament, yet it was convenient to be advised by the Parliament, and to wait till then.

And Sir Edward Coke, in his 2. *Inst. 408.* tells us that Matters of Difficulty were usually adjourn'd to Parliament.

3. Some things there are that concern the Parliament, wherein the Courts of *Westminster-Hall* must not intermeddle, but the Jurisdiction belongs to the Parliament only.

By the Statute of 4 *H. 8. c. 8.* tho' all in that Act. that concerns one Richard Strode is a private Act, yet there is one Clause is a general Act, and is declaratory of the Antient Law and Custom of Parliament, viz.

It is Enacted, that all Suits, Accusements, Condemnations, Executions, Fines, Amerciaments, Punishments, Corrections, Charges and Impositions, at any time from thence-forth to be put or had upon any Member, for any Bill, Speaking, Reasoning, or Declaring of any Matter concerning the Parliament, to be Communed or Treated of,

be utterly void and of none Effect. This concerns *none but Members of Parliament*, and it provides for Freedom of Debates, *in matters that are proper to be treated of in Parliament.*

The Lords for themselves only, and for their own House, made claim of this Privilege and Jurisdiction, 11 R. 2. num. 7. Sir Robert Cotton's Abr. fol. 321. but it is limited only to *Matters mov'd in Parliament*, and the King allow'd it in full Parliament.

And Sir Edward C. in his 2d. Inst. fol. 15. says that, *pari ratione*, the like belongs to the House of Commons*: And this is the Reason, says Sir E. C. that Judges ought not to give any Opinion of a Matter of Parliament, because it is not to be decided by the common Laws used in other Courts, but *secundum legem & consuetudinem Parliamenti.*

* Croke, 5 Car. 181. Sir John Elliot and Den. Hollis plead the like Plea to the Jurisdiction of the King's Bench.

So likewise in Case of the privilege of a Member of Parliament, against Suits and Executions, sitting the Parliament, the Judges have refus'd to give their Opinion, tho' demanded by the Lords. As they did in the Case of Thorp Speaker of the House of Commons, who was taken in Execution between two Sessions of Parliament, of which the Commons made complaint to the Lords, and the Lords ask'd the Advice of the Judges, whether the Speaker ought to be deliver'd by Privilege of Parliament, the Judges answer'd, that they ought not to determine the Privilege of the High Court of Parliament: the Case is 31 H. 6. fol.— Rolles Abr. 2d. part 94. Case 1. See 39 H. 6. Sir Robert Cotton's Abridgment, num. 6.

Concerning departure from Parliament, (Sitting the Parliament) and not attending according to their Duty. The Case seems doubtful, whether any other Court than the Parliament can determine of that Offence, it seeming to be of a middle Nature. For tho' it be an Offence committed by a Member, and that in Parliament-time, which argues for their Privilege, and against the Jurisdiction of any inferior Court, especially while the Parliament Sits, who undoubtedly may take cognizance of it, and punish it: Yet on the other side, when the Parliament has not taken cognizance of it, and the Parliament is risen, why should not that Offence, at the King's Suit, be punish'd in the Star-Chamber, while that was a Court, and now in the King's Bench? And why should Privilege protect against Non-attendance, when the true ground of Privilege is by Reason of Attendance. And Mr. Plowd. who was a very Learned Lawyer, submits to the Jurisdiction, but Traverses his Departure, as the Case of the Bishop of Winchester, 3 E. 3. remembered by Sir Edward Coke, in his 2d Inst. in his Chapter of Parliament, (as far as he Reports it) seems rather to be an Authority against the Jurisdiction of any other Court besides the Parliament it self, in such Case of Proceeding against a Member to punish him for Non-Attendance. For the Bishop being impleaded by Original Writ at the King's Suit, (which I suppose was in the King's Bench) *quia recessit a Parlamento sine licentia Regis.*

The Bishop pleaded, *quod ipse est unus de paribus & dicit, quod si quis eorum deliquerit in Dominum Regem in aliquo Parlamento, in Parlamento*

liamento debet corrigi & emendari, & non alibi in minori Curia. And so Sir *H. C.* seems to leave the Victory on the Bishop's side, and that his Plea succeeded. But Sir *Francis Moor*, 779, 780. Reports the Case of the Lord *Sturton*; and the Lord *Mordant*, how they were deeply Fined in the Star-Chamber, 4 *Jac.* for absenting from Parliament, at the Complaint of the Attorney General, *ore tenus*. And there were then present in the Star-Chamber, the Lord Chancellor, Chief Justice *Popham*, *Fleming* and *Walmsley*. And for Presidents to justify the Proceeding against them in that Court, they cite the Case of the Earl of *Cornwal*, 4 *H. 3.* And the Bishop of *Winchester's Case*, (which I mention'd but now) 3 *E. 3.* how that for departing from Parliament, without License, their Lands were seized.

But the Objection in our Case is, concerning a matter of Election of a Knight of a Shire to serve in Parliament: that no other Court but the Parliament must meddle in it, as the Objectors would have it.

Answer. It is not impertinent therefore, to enquire briefly of the true Jurisdiction in this Matter.

Sir *Robert Cotton* affirms, that Writs of Summons for Knights of the Shire, to serve in Parliament, began 49 *H. 3.* and that the admittance of Commoners into the Parliament, was purposely to lessen and curb the power of the Lords, after the daring Earl of *Leicester* was slain in the Battle of *Evesham*, (which was that very year) and the Barons were totally routed by Prince *Edward*, (afterward King *E. 1.*) and King *H. 3.* was rescued out of their Hands. And to back that Opinion, it is observ'd, that the first Writ to the Sheriffs, to Summon two Knights out of every Shire, that is to be found upon Record, is that of the Close Roll 49 *H. 3.* (the very same year) *dorso 10* and *11.* Thus Mr. *Pryn* affirms in his Preface to the Abridgment of the Records of the Tower, *fol. 11.* in the beginning of that *fol.* and *fol. 13. b.* in the middle of that *fol.*

But we must not be Govern'd by Historians in Matters of Law, and therefore notwithstanding this observation of Sir *Robert Cotton's* and Mr. *Pryn's*, we must presume that the House of Commons and Elections of Knights of the Shire, are as Antient as the Common Law, and have been time immemorial, because we finde no Written Law that does first begin any such institution.

But to come closer to the Objection; and to enquire, who are the proper Judges of the Right of Elections.

Mr. *Pryn* in the same Preface, *fol. 14. b.* in the middle of it, (as I my self have folio'd it, for the print has no folio's to the Preface.)

The King and Lords (says he) were antiently sole Judges of the Legality of Elections of Members of the House of Commons till the time of King *Henry 7.*

And in Sir *Robert Cotton's* Abridgment, *fol. 392.* in the year 1 *H. 4. num. 80.* at the Prayer of the Commons, the King declares, that the Commons were only Petitioners, and that all Judgments appertain

appertain to the King and Lords, unless it were in Statutes, Grants, Subsidies, or such like, the which Order the King would from that time to be observ'd.

But we know that the House of Commons is now possess'd of the Jurisdiction of determining all Questions concerning the Election of their own Members, so far at least as is in order to their being admitted or excluded from sitting there. But how far their Judgment is concluding to all others to other purposes, I have now no just Occasion to examine, for as has been observ'd, *the Plaintiff in this case grounds his Action upon his Original Right of Election*, and mentions the determination of the House on his side, and not only alleges that he was duly Elected, but so return'd by the Defendant himself, and that tho' he were for some time hindred from sitting by occasion of the false Return, made by the Defendant on purpose, and the Election was under question by it, yet he prov'd it clearly to the House, and was admitted, and his Election declar'd good, and taking it for granted that he was duly Elected, he Sues in the King's Bench, by this Action to recover Damages for the Injury done him by the Defendant, for which the House of Commons could not have help'd him. For to that purpose they have no Jurisdiction, for they cannot examine a Witness upon Oath, nor can they act the part of a Jury to give Damages, nor have they any power to award a Tryal, or to cause the Sheriff to impanel a Jury.

Object. 3. This is an *Action of a new Invention*, and *primæ impressio- nis*, and never any such was brought before, save that of *Nevil against Stroud*; which never had any determination.

Answer. 'Tis true, 'tis new, in the particular circumstances, but not in the main, nor in the substance; *'tis new in that 'tis brought by one Elected Knight of a Shire against the Sheriff for a false and malicious return of another Indenture*, whereby the Plaintiff was put to great Expence and Trouble, *but 'tis not new in the general nature of the Action.* For nothing is more frequent than Actions upon the Case where an Injury is done and damage sustain'd, nay 'tis very frequent for Actions upon the Case to be brought against Sheriffs for meer false Returns, and that where there is no Malice, nor any of those great aggravations that appear in this Case.

For this I refer you to the Case in *Rolls's Abr. 1. part. fol. 99. Getin, Palmer and Marshal* in the King's Bench, where the Bailiff of a Franchise was newly remov'd, but tho' he were remov'd, took upon him to answer, but made a false answer to the Sheriff's Warrant, to execute a *Fieri Fac.* against an Administrator, and the Sheriff made that return to the Court, and thereupon an Action upon the Case brought against the Sheriff, and adjudg'd it lies, and that the *Sheriff at his Peril must take notice who is the rightful Bailiff of the Franchise*, and accept of no Answer to his Warrant from any other.

19 H. 6. 29. An Action upon the Case against a Deputy Sheriff, for imbezeling a Writ.

19 H. 6. 38. by *Paston*. If a Sheriff upon a *venire fac* return a Jury

Jury that is insufficient to pay issues, the next Sheriff to whom the Issues are estreated to be levied, must charge himself with the Issues, and must not return a Nihil, but shall have an Action upon the Case, against his Predecessor, for his false return: yet here is no malice, but at the most a neglect, or a mistake only.

39 E. 3. 7. *Brook.* Action upon the Case 67.

An Action upon the Case against a Sheriff, for *not summoning and warning* a man in due time upon a Writ of Præmunire or Attachment, whereby he sustain'd Damage, as Judgment given against him, or the like. This is but a *bare neglect or omission*, and seems to be the least or lowest sort of injuries, and yet being accompanied with a particular Damage to the party, tho' without any malice on the Sheriff's part, the Action will lye.

3 E. 4. 20. *Brook.* Action upon the Case pl. 91. by *Danby and Pigot*, for a false return only.

If a *Nihil* be return'd against me who have Land, *F. N. B.* 93. 31 E. 3. *Fitz. Abr. Proces* 55.

So for not returning a Writ of second Deliverance, which is a meer neglect and non-fesance, tho' there be no Malice, 21 E. 3. 43. *Br. Act. f. ca. pl. 48.* 5 Rep. 32. b. 91. 7. Rep. 1.

So against a Bishop if he falsly return, that an *Executor has not refus'd* the Executorship, when *re-vera* he has refus'd it, 2d Leon. 221.

So against an Escheator. 9 H. 6. 60. 21 E. 4. 23. 27.

Much more shall the Action upon the Case lye against the Sheriff as the circumstances of this Case are, where the return is not only false, but he knew it to be false, and he did it maliciously, with a purpose to hinder the Plaintiff from Sitting, and to put him to Expense, and where the Plaintiff has had so great a Damage. And the Sheriff by his Oath is oblig'd to do right as well to poor as to rich, in all that belongeth to his Office. 2. To do no wrong to any man for Favour nor Hate. 3. To disturb no Man's Right. 4. Truly to return, and truly to serve all the King's Writs, as far forth as shall be within his cunning. And the Jury by their Verdict in this Case, have found the Defendant to fail in every one of these Clauses of his Oath. And tho' the Circumstances that do diversify all Cases are new in this case, yet 'tis very frequent in Actions upon the Case, to have new Cases and new Circumstances, and there is nothing more frequent than this Variety and Novelty.

Sir Francis Bacon in his Book of Advancement of Learning, Speaking of Cases omitted in Law, fol. 38. says, that the narrow compass of
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Man's Wisdome, cannot comprehend all Cases which time hath found out, and therefore Cases omitted and new do often *present themselves*, but every new Case does not require a new Law, for then the Legislative Power must be continually exercis'd, but though it differs from former Cases in circumstances, yet it may fall under a general Rule, or be proceeded upon by parity of Reason, *ubi est eadem ratio ibi idem est jus*.

And the Statute of W. 21. cap. 24. Has made ample Provision for all such new Cases that fall under a general Rule, but have no form'd Writ, or Writ of course that fits it in all the particulars and circumstances. *In consimili casu simili remedio indigente, fiat breve*, says that Statute.

In the 8th Rep. fol. 48. *Jehu Webb's Case*, there you have the distinction of Writs, some are *brevia formata seu de cursu*, and from thence have the Curfitors their name, because they have the drawing of those Writs.

Some are *Brevia Magistralia quæ nec sunt de cursu nec formata*, i. e. *de aliqua certa forma sed sæpius variant secundum varietatem casuum factorum & querelarum*, (as are Actions upon the case) &c. which have not any certain Form, but are upon occasion drawn by the Masters of the Chancery, and from thence are call'd *Magistralia*, all this is by Verue of the Words of the Statute of W. 2. c. 24. *Concordant Clerici in Cancellaria de brevi faciendo*. 2. Inst. 465, 406, 407.

And many new Cases may be put, that have no parallel cases to be found in our Books, if all the particulars and circumstances be regarded, as the Case 8 Car. Croke 291. in the King's Bench, where an Action upon the case is brought against an *Apparator*, for what he did in his Office, viz. for falsely and maliciously presenting one, and that in the *Spiritual Court*, for incontinency. This was against an Officer for what he did in his Office, and to which his Oath oblig'd him, and this was for a thing done in the *Spiritual Court*, viz. the *Consistory Court* at *Exeter*, and for a matter meerly of *Eccles. consueance*, viz. Incontinency, wherein the common Law had nothing to do, and this case had no parallel nor president before it, and yet being an injury and damage to the party presented, and done falsely and maliciously, and without colour, and for which the party injur'd, could have no recompence in any other Court, but at common Law it was adjudg'd the Action lay. This Case tho' it had no parallel before it in all the circumstances, yet in many respects it is a parallel to the case before us. There is the like Action against *Constables* for making a false presentation, Croke Car. 467. and the Case I cited before against a *Sumner*. 12. Rep. 128.

And for that objection and observation concerning the Novelty of this Action, this more may be said in answer to it, that till of late years Sheriffs have given no occasion for the like Action as this, for

for double Returns, upon Elections to Parliament, have not been in antient times.

Mr. Pryn in his *Brevia Parliamentaria Rediviva*, fol. 137. observes, that there were not above two or three cases of Elections question'd from 49 H. 3. till 22 E. 4. For ought appears by the Returns, or Parliament Rolls, and not so much as one double Return or Indenture.

And the common Law does comply with and conform to the general Opinion and Genius of the Kingdome, and values what they generally esteem and value, and disesteems what they value not.

Heretofore an Election to serve in Parliament, was not a thing so desireable and so much sought after as now a days it is, and it is not the desire or seeking after it, that is to be dislik'd and condemn'd, for he that desireth the Office of a Bishop (*says the Apostle*) desires a good Office, but it is the undue means used, or the ill ends for which it is desir'd, that makes the seeking bad.

Mr. Pryn ut *Supra*, fol. 165. anno 1 E. 3. a Writ issued to elect two Knights for the County of Northumberland, and the Sheriff return'd this answer, *communitas comit. Northumbriae sic responderet quod ipsi per inimicos Scotia adeo sunt destructi quod non habent unde subvere expensa duobus militibus proficisuris ad consilium apud Lincoln. tenerentur.*

In his his fourth part of his Register of Parliamentary Writs, is mention of a Patent of Exemption granted 42 E. 1. to the Town of *Torrington* in *Devonshire*; which Patent recites in its preamble, that the Men of that Town never used to send Burgeses to Parliament, till the Sheriff 21 E. 1. *summonitos fuisse malitiose retinavit.*

So that a malicious Return to Parliament, is no new thing, but has been formerly done, and as the Plaintiff in this Action has well filed the Sheriff for returning another with him. So I make no doubt but as the case then stood with the general Humour and Opinion of the People, those of *Torrington* might have had their Remedy against the then Sheriff, for returning them Summon'd.

And the Law is still the same, in that it still sets a price and esteem upon that which the people generally esteem and value.

And several cases have been put to prove, that new Statutes have given occasion to new Actions upon the case, which Actions could not have been Sued at the Common Law, and yet those new Laws and Statutes, do not give those new Actions, but only rectify on'd them.

Barnes. vers. Carey 12 Jac. King's Bench, *Roll's Rep.* fol. 147.

The Plaintiff there brought an Action upon the case against the Sheriff of *Bristol*, for suffering J. S. to escape out of his Custody.

J. S.

J. S. being committed by the Commissioners of *Bankrupts*, for refusing to answer *Interr.* the Plaintiff being one of the Creditors, and *J. S.* a Bankrupt, and after many Exceptions taken to the Declaration, the Court gave Judgment for the Plaintiff. And yet there was no such thing as Commission of Bankrupt at the common Law, but the common Law takes occasion by the Statutes of *Bankrupt*, to give such an Action upon the Case, which before those Statutes could not have been Sued.

In like manner the common Law takes occasion by those Statutes that give the Action of *waste* against Tenant for life, or years, against whom it lay not by common Law, to give an Action upon the case against such Tenants, if they will not permit their Lessors to enter upon the thing demiz'd, to view whether *waste* be done or not. *Croke 2d part 478.*

Object. 4. That there is not one case in Law parallel to this case for a Sheriff to be sued for returning the whole Truth and something more than the Truth: Tho' Actions for false Returns are frequent.

Answ. This is an Action for a false Return, and something more. That it is for a false Return, appears by that Allegation that he did falsely make his Return, and the Jury have found it so, and we must believe it. And it was false in this, in that he return'd an Indenture pretended to be under the Hands and Seals of divers Persons, as the greater part of the said County, purporting the Choice of another than the Plaintiff to be Knight of the Shire. The Plaintiff does not alledge that there ever was any such Indenture Seal'd by any person, but that the Defendant did falsely return another Indenture, purporting the same to be made by divers persons, &c. So that we may reasonably understand it, that in truth there never was any such Indenture Seal'd by any but the Sheriff himself, and not by any others that were present at the Election. 2^d. Tho' the Sheriff have return'd the whole Truth, yet together with that Truth he return'd a falsehood, that till it was re-examin'd, it could not appear which was the Truth, and in the mean time the Plaintiff sustain'd all his Damage.

Object. 5. That the Sheriff acted herein as a Judge, and therefore if he err, he is not to be Sued for it, but his Errour may be reform'd, and the Law will not suffer an averment tending to the discredit of a Judge. *Pl. comment. 491. b.* and *Dier. 892. b.*

Answ. All this is true, as to one that is a Judge of Record, in respect of the Greatness of his Authority, and the great Trust the King and the Law reposes in a Judge of Record. But the Sheriff is no Judge at all in what he Acts in the Election of Knights for the Shire; but is only an Officer upon Record, 9 *H. 6. 53.* and 60. *Br. Ab. Tit. Act. f. ca.* plac.

plac. 6. tho' in some particular cases indeed, the Sheriff is a Judge, as in a *Justices*, 6 *Rep.* 12. *ad fin.* and a Judge of Record, as in a *Re-diffesin* by the Statute of *Merton C.* 13.

Object. 6. The Statute of 23 *H. 6. c.* 15. has provided a Remedy against the Sheriff, for any abuse committed by him in Elections, *viz.* the penalty of a hundred pound, in case of Knights of the Shire, to the Knight injur'd; and it does recite in the Preamble, that a convenient Remedy for the party griev'd, is not ordain'd in the former Statutes, and from hence it is infer'd, that there was no remedy, for the party griev'd at the Common Law, nor before this Statute.

Ans. I have already prov'd, that there was a remedy at the Common Law, and before this Statute; and this Statute is an Argument to prove it, for this Statute mentions a party griev'd, and there could be no Grief without a Remedy, otherwise the Law would have been defective. And it cannot be deny'd, but that if there were a Remedy at the common-Law, this Statute being in the affirmative, does not take it away, only it gives another Remedy.

And for the words of this Statute of 23 *H. 6.* that a *convenient* remedy for the party griev'd is not ordain'd by the former Statutes. This does not argue that there was no Remedy at the common Law, nor does it argue that there was no Remedy at all, but that there was no *convenient* Remedy by those former Statutes, and thereupon the Statute of 23 *H. 6.* gives an hundred pound to the Knight injur'd by an undue return.

I shall put some like cases, where Acts of Parliament give Remedies, where yet there were other Remedies before at common Law, and the party may sue for either, *Roll's Abr.* 1. *part.* fol. 93. *case* 20.

A *Distingas* is awarded to the Sheriff to distrain the Defendant in an Action; and the Sheriff returns too small Issues, tho' an Averment lyes by the Statute of *W. 2. c.* 43. yet the Plaintiff may well have his Action upon the Case against the Sheriff, because, it appears by the words of the Statute, that it is a false Return. Observe the Argument there used, *viz.*

If the Action upon the case did not lye, in such case the Plaintiff had not any remedy at the common Law, which was greatly mischievous, and the Statute (as is there observ'd) tho' it give a new Remedy, and takes no notice of any Remedy that was before in the case, yet it does not restrain the Plaintiff from any remedy that he had at the common Law. 'Tis there indeed made a *quære*, but Serjeant *Rolls* has this Note upon it, that *Tr. 3. Car.* one Mrs. *Bennet*, upon good advice, brought
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such an Action upon the case against the Sheriff of London, for returning too small Issues against the Mayor and Commonalty of London.

The Statute of *W. 2. c. 24.* (*Sir E. C. 2. Inst. fol. 404, 405.*) first gives an Assize of Nuisance against the Alienee of him that levied that Nuisance, and that Statute seems (as *Sir E. C.* observes) to understand that the party griev'd was without any remedy before, for it provides in these words, *de cætero non recedant querentes a curia Regis sine remedio*, yet *Sir E. C.* takes notice, *fol. 405.* of his *2d Inst.* at the lower end of that *fol.* upon the words (*a curia*) that the makers of that Act knew well that the party injur'd by the Nuisance, might enter upon the ground of the wrong-doer, not only when it was in his hands, but after it was aliened too, and abate the Nuisance, and so prevent himself of the Remedy by Assize of Nuisance given by this Act. And besides this, he had another Remedy by Action, *viz.* If he had any particular Dammage (says *Sir E. C.*) he might bring his Action upon the Case, and recover Dammage, *ne querentes recederent a curia sine remedio.*

Object. The ground of this Action against the Sheriff, is for making a double Return. Now the Declaration sets forth only one perfect Return, and that is of the Plaintiff's Election, which the Declaration says, was *secundam exigentiam brevis*, and it was by Indenture under the Seal of the Sheriff and Electors, and though the Plaintiff alledges that the late Sheriff and the Electors return'd another Indenture of the Election of another Person, (which is the gravamen that he complains of) yet that appears to be no Return, for it was not said that that Indenture was under any Seals. And the Statutes of *7 H. 4. c. 15.* and *8 H. 6. c. 7.* require Indentures Ensealed by the Electors to be tack'd to the Writ, which Indentures so Sealed and Tacked, shall be holden for the Sheriff's Return.

Answ. This other Indenture last mentioned, must be understood an Indenture Ensealed, in like manner as the former, for the Declaration just before mentions the first Indenture, whereby the Plaintiff was return'd to be chosen, and that is said to be so Ensealed, as the Statutes require, and then the Declaration says that the Sheriff together with that Indenture return'd another Indenture: so that it must be reasonably understood, to be an Indenture in like manner ensealed.

And then 'tis said by the Declaration, of this last Indenture, that it was annex'd to the Writ; and so return'd by the Defendant the Sheriff, which must therefore be presum'd to be an Indenture Ensealed, or else to what purpose did the Defendant annex it to the Writ, and return it?

And further the Declaration says, *that by reason of the false Return, the Plaintiff could not be admitted into the lower house, till he had made proof of his Election. Now if that other Indenture were not ensealed, it could not be said to be a false Return, for it would indeed have been no Return, and it could not have hindred the Plaintiff from being admitted, nor put him to the Proof of his Election.*

And that the Indenture must be understood an Indenture Ensealed by those that were present at the Election, *appears by the Writ, the Form whereof you will find in Crompt. Jurisdiction of Courts, fol. 1. b. the Clause is this, Et nomina eorundem militum, sic electorum in quibusdam Indenturis inter te & illos qui hujusmodi Electioni interfuerint inde conscribendis, inseri. And in another Clause, Et electionem illam sub sigillo tuo & sigillis eorum qui electioni illi interfuerint nobis in cancellariam certifies, remittens nobis alteram partem Indenturar. predictar. presentibus consutam una cum hoc breve.*

FINIS.
